

November 14 - 16, 2008

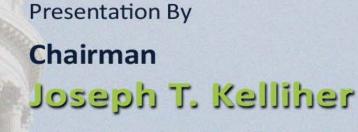
New Orleans, Louisiana

Session III:

Regulating Financial Energy Markets

November 15, 2003

7TH US-EU ENERGY REGULATORS ROUNDTABLE



Federal Energy Regulatory Commission

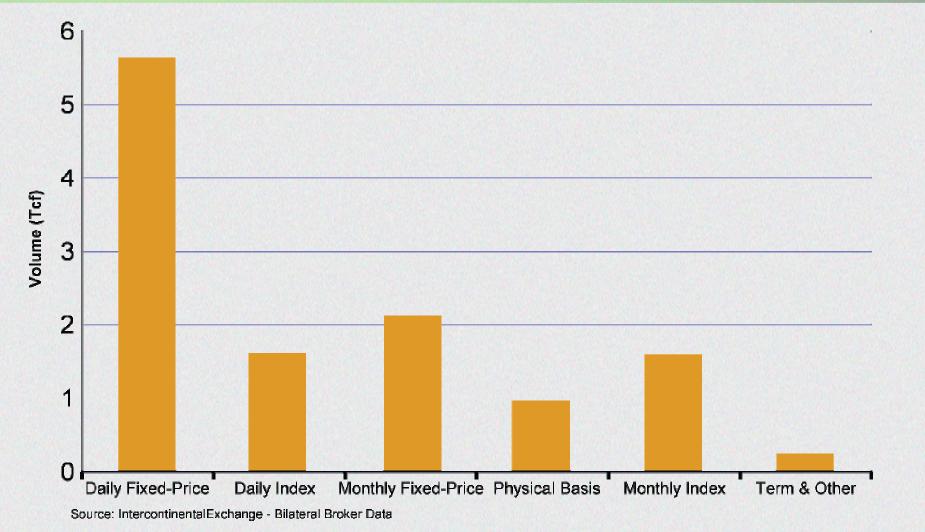


Energy as a Commodity

- For a given time and place, electricity and natural gas are each roughly homogeneous goods.
- Treating energy as a commodity facilitates development of financial energy products by leveraging off existing market architecture for other commodities.
- Market participants can use established exchanges and clearinghouses.
- Examples of Financial Energy Products
 - Day ahead commitments in organized electricity markets
 - Financial natural gas and electricity
 - Financial Transmission Rights (FTRs)
 - Virtual electricity load and generation bids

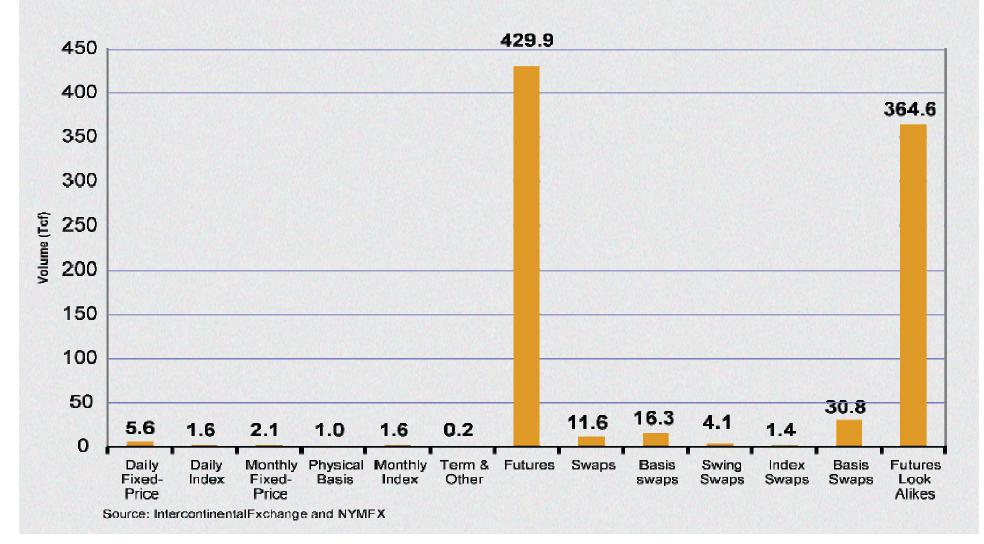


Physical Bilateral Products





Physical Bilateral & Financial Natural Gas Products



Benefits of Increase in Financial Energy Products

Facilitates hedging to mitigate:

- Price risk
- Electricity transmission costs in organized markets
- Natural gas transportation costs
- Facilitates arbitrage in physical energy markets
 - Virtual electricity bids
 - Basis swaps
- Uses capital efficiently

Regulatory Challenges Relating to Financial Energy Products

Prospect of speculation

- Leverage
- Low costs of entry

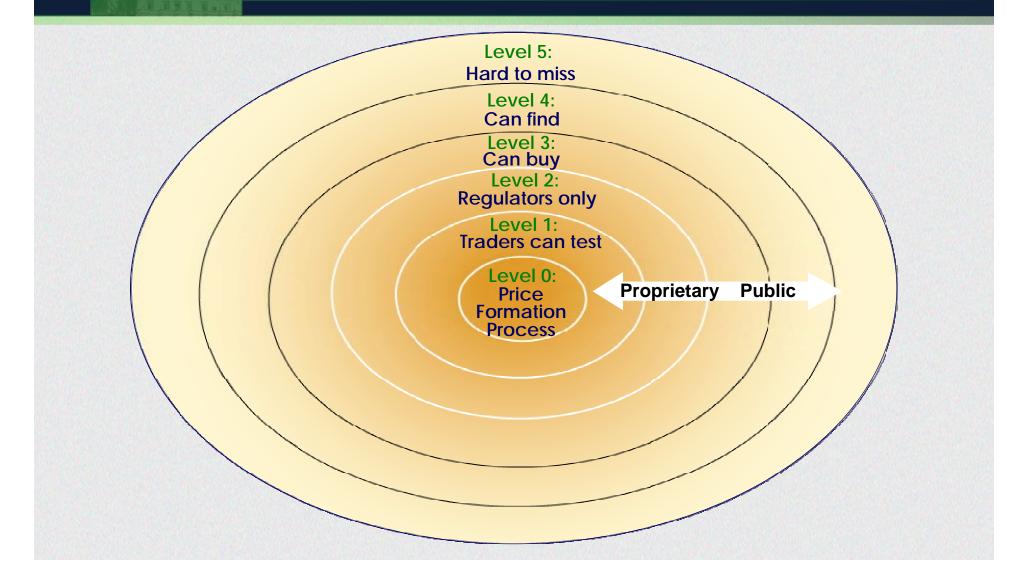
Complexity of evaluating market participant behavior

- Variety of complex products requiring sophisticated modeling
- Incentive to manipulate related to combined physical and financial position

Lack of Transparency

- No central depository of positions or open exposures
- Lack of direct jurisdiction complicates information gathering

"Levels" of Information Availability





Bridging the Information Gap

- Subscription service for consummated transaction data
- Memorandum of Understanding with CFTC to get transactions and position data
- Industry outreach and Enforcement Hotline
- ISO/RTO market monitors
- Information gathered through staff investigation

Case Study: Amaranth

Staff pre-event hypothesis

- Identified interaction of physical and financial pricing
- Outlined potential manipulative schemes
- Specific Allegation: Amaranth allegedly manipulated the price of physical natural gas futures to benefit larger financial positions.

Investigation steps

- Coordinated masked identity trading behaviors with the CFTC
- Identified masked market participants of interest
- Sent data requests for company specific trading behavior
- Coordinated investigation with the CFTC

Implications of Recent Financial Crisis

- Electricity is highly capital intensive industry
- There is a need for tremendous investment in U.S. electricity infrastructure - generation, transmission, distribution - up to \$1.2 trillion by some estimates
- Financial sector firms have a major role in U.S. electricity and natural gas markets trading and asset ownership
- Transparency of RTO markets provide confidence in counter-party risk

• Financial crisis:

- restricts access to capital, raises cost of capital
- has greater impact on independent power producers than utilities
- Has resulted in limited number and scale of defaults



Conclusion

- Electricity and natural gas have the characteristics of commodities
- U.S. financial energy markets are large and growing
- Financial energy products facilitate hedging
- Use of financial energy products adds complexity to evaluation of market participant behavior
- Lack of jurisdiction over financial energy products complicates enforcement and oversight
- Several ways to bridge information gap