

Energy regulation and the fight against climate change

Daniel Muether (BNetzA) CEER–ARIAE meeting, Madrid, 8 April 2010





- Copenhagen outcome and EU next steps
- Regulators' commitment made in Athens
- ICER Virtual Working Group on Climate Change
- Current CEER work:
 - Smart grids
 - Wind energy integration

Copenhagen outcome

- 15th Conference of the Parties (COP15) to the UN Framework Convention on Climate Change held on 7-18 Dec 2009
 - No legally binding successor to Kyoto Protocol agreed
 - COP15 merely took note of the "Copenhagen Accord" among 29 Heads of State and Government
 - Objective: limit global warming to below 2°C above pre-industrial levels
 - Developed countries to put forward their <u>voluntary</u> emission reduction targets by the end of January 2010
 - Developing countries to commit to mitigation actions; basis for regular Monitoring, Reporting and Verification of such actions; and financing (30bn USD for 2010-2012; 100bn USD/a from 2020)

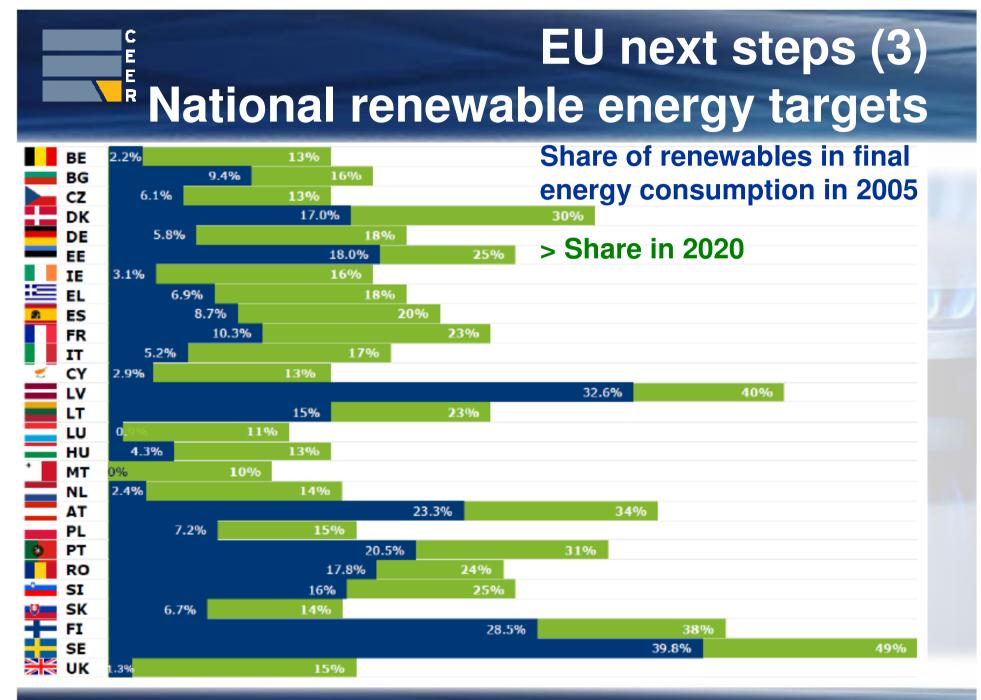
EU next steps (1)

- EU aims to make the Accord legally binding, if not in Cancun in Dec 2010, then in South Africa in 2011
 - European Council of 25-26 March 2010 set a series of 'EU2020' targets, inter alia confirming earlier targets to:
 - increase renewables' share in final energy consumption to 20%;
 - move towards a 20% increase in energy efficiency
 - reduce greenhouse gas emissions by 20% compared to 1990
 - EU 'conditional offer' to move to a 30% reduction by 2020, "if the conditions are right"

(as part of a global and comprehensive agreement, provided other developed countries commit themselves to comparable emission reductions and developing countries contribute adequately according to their responsibilities/ capabilities)

EU next steps (2)

- Commission intends to draft a 'Roadmap for a low carbon energy system' to achieve a 80-95% reduction by 2050, with milestones for 2030
- Analysis of practical policies required to implement a 30% EU emission reduction, including 'carbon leakage' risk (situation of energy-intensive industries)
- Implement the Energy/Climate package of 2008
 - ... inter alia National Plans by June 2010 to achieve the respective binding national renewables targets



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Regulators' commitment

- At the Athens World Forum on Energy Regulation in Oct 2009, regulators issued a Statement on Climate Change and committed to:
 - create a new International Confederation of Energy Regulators
 - support the delivery of energy to all in developing markets
 - promote energy efficiency
 - conduct a review of renewable energy & distributed generation
 - share best practice on regulatory issues key to meeting emissions targets, in particular maintain a climate for investments in grid infrastructure and energy efficiency
 - foster stronger network interconnection in cooperation with nearest neighbours, and facilitate compatibility of our regulatory frameworks
 - promote reliable energy supply and reasonable energy costs to all consumers

Work by ICER

- The 'International Confederation of Energy Regulators' established Virtual Working Groups, covering:
 - Security of Supply,
 - Competitiveness and Affordability,
 - Education, training and best practices, and
 - Climate Change
- Climate Change VWG focuses on:
 - Best practice-Report on energy efficiency promotion (for G8 Energy Ministers' meeting on 25-27 June 2010)
 - Review of renewable energy and distributed generation (2nd half of 2010)
 - Share best practice on regulatory issues key to meet emissions targets – may include smart electricity grids

Current CEER work (1): Smart grids

Conventional power grids

- Centralised, controllable and predictable Generation followed stochastic, passive Demand
- One-way power flow, limited communication

Smart grid

- (Some) decentralised (at LV and MV) and intermittent Generation
- (Some) controllable Demand:
 Demand side management will contribute to network operation
- Two-way communications available at all voltage levels
- Distributed storage and electric vehicles

Main drivers of Smart grids

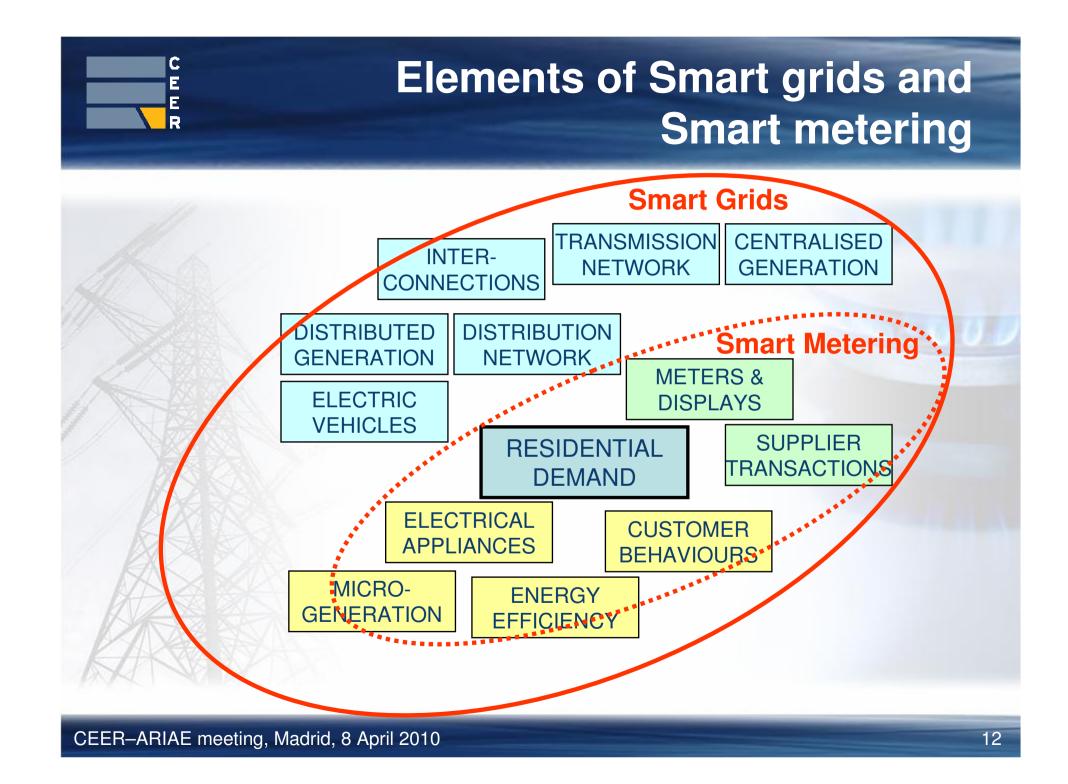
- Large-scale renewable energy sources including intermittent generation
- Distributed generation including small-scale renewable energy sources
- Active customer participation
- Market integration and market access
- Improved operational security

ERGEG position paper on Smart Grids

- Consulted publicly in Dec 2009–March 2010
- ERGEG's understanding of Smart Grids (adjusted from the definition by the SmartGrids European Technology Platform):

Smart Grid is an electricity network that can <u>cost efficiently</u> integrate the behaviour and actions of all users connected to it – generators, consumers and those that do both – in order to ensure <u>economically</u> <u>efficient, sustainable power system with low losses and</u> <u>high levels of quality and security of supply and safety</u>.

Not only distribution networks, it comprises transmission
Scope of smart grids is much larger than smart metering



Commission Smart grid Task Force

- European Commission (DG ENER) established a Smart Grid Task Force in Nov 2009, to provide advice on policy and regulatory directions at European level and to coordinate the first steps towards implementation:
 - Expert Group 1.
 Functionalities for smart grids (work only beginning) and smart meters (work advanced in European standardisation body)
 - Expert Group 2. Regulatory recommendations for data safety, data handling and data protection
 - Expert Group 3. Roles and responsibilities of actors involved in Smart Grids deployment
- Parallel activities in the Commission (DG Research)

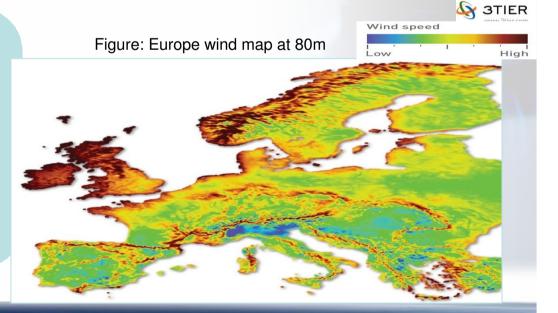
Regulatory challenges

- Keep a technology neutral perspective
- SG investment to provide better value and direct benefits for all grid users, and indirect benefits such as greater diversity for electricity system and society as a whole.
- Regulators to act as 'key facilitators' by identifying and removing possible barriers and by finding solutions that provide an appropriate balance between all stakeholders.
- Regulators to encourage an adequate level of innovation but also protect interests of consumers who will ultimately have to pay (no automatic cost pass-through for TSO demonstration projects, but case-by-case).

Current CEER work: Wind integration

 Regulators recognise that expected increases in electricity generation from wind, due to its intermittency, will give rise to issues for the market and network arrangements.

In addressing these issues, CEER have published a consultation document which explores some of these issues....



CEER wind integration Report

- Report provides a review of how wind is treated among EU Member States
- CEER establishes that
 - explicit subsidies for wind generation, where required, should be separate from market and network arrangements;
 - market and network arrangements should encourage the integration of wind – and not present an undue barrier to its deployment; and
 - harmonisation (compatibility) should help provided it does not amount to a barrier to wind.

Market arrangements for wind

Gate-closure time

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• Valid reasons for long GCT?

Cross-border integration

 Helpful to consider the importance of intra-day markets, alongside day-ahead

Balancing and reserves

- Where appropriate, wind's incentives to balance should be equally as strong as conventional generation;
- Cross-border balancing will be increasingly valuable

Since wind generation is better predictable closer to real-time, market arrangements should encourage the integration of wind generation into the market.



Network arrangements for wind

No undue discrimination

• How can we ensure differences do not distort incentives in locating – uniform charging regime?

Appropriate allocation of risk?

- Can cost-reflective charging, which provides incentive to locate in most appropriate location, allocate the risk?
- How can we encourage TSOs to take increased risk and innovate in developing the network?

Network development

- What role should the 10-year network development plan play in facilitating wind generation?
- How can we encourage government to speed-up the authorisation process?

A European 'Supergrid'?

For the future – A pan-European offshore grid, connecting wind farms and Member States...?

Issues for consideration include:

Who pays

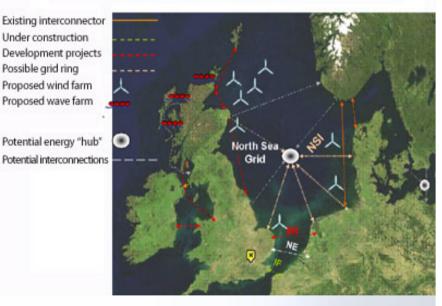
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- And who benefits?
- Impact of distortions
- Different market and network framework

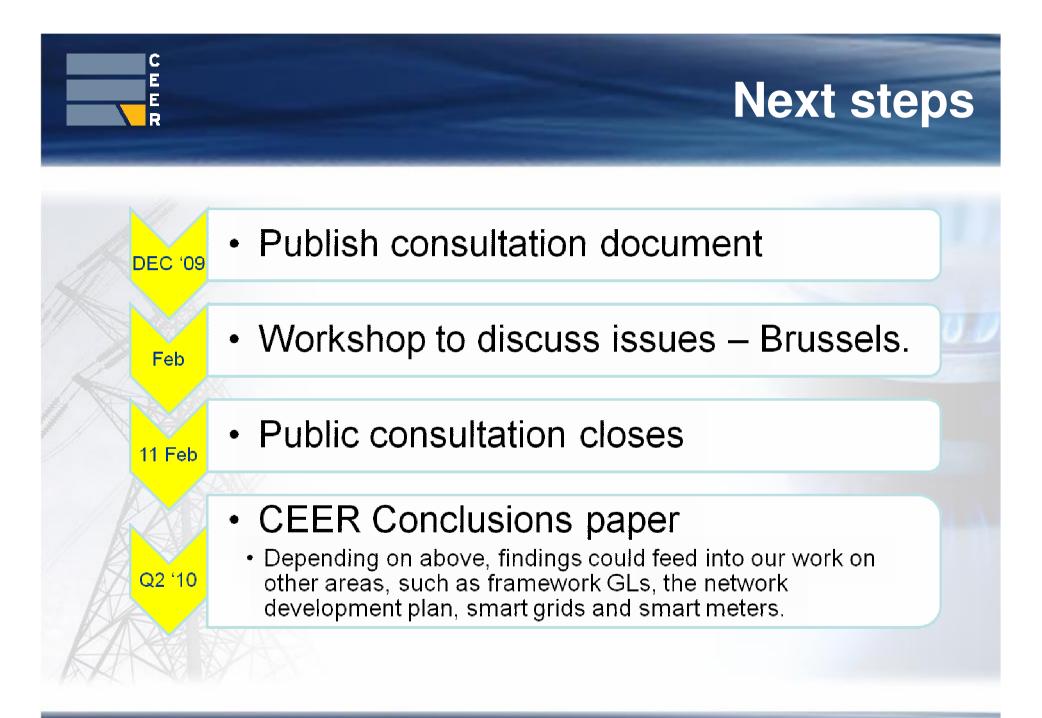
Different regimes

- For interconnection and transmission
- Ownership of offshore grid
- Generator versus TSO

Post 2020 - North Sea Grid



Regulators have a responsibility to consider these issues – Governments must also consider compatibility of support schemes.





Thank you for your attention!

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