Report on regulation and the electricity market 2010

Norway



Norwegian Water Resources and Energy Directorate (NVE)

31st of July 2010

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1 Foreword

The Norwegian electricity market was formally opened up for competition when the Energy Act came into force the 1st of January 1991. The regulatory tasks are ensured by the Norwegian Water Resources and Energy Directorate (NVE). A regulatory office (department in NVE) was set up in 1990. As electricity regulator, NVE has played an active role in developing network regulation, real market access for all customers, easy procedures for customer switching, security and quality of supply and efficient regulation of system operation.

The development of the Norwegian market has been followed by similar market opening in the other Nordic countries, and today we have an open and integrated electricity market in the Nordic region with a common Nordic power exchange. The Nordic market is also interconnected with the continental European market and Russia.

Norway is member of EFTA and a party to the European Economic Area agreement (EEA). As a consequence of this, the EEA procedures regarding adoption of new EU directives apply for Norway. The electricity directive 2003/54/EC and Regulation 1228/2003 passed through the EEA Committee in December 2005. The report is based on the reporting requirements in the directive 2003/54/EC articles 3(9), 4 and 23 (1 and 8), and directive 2005/89/EC article 7.

NVE is a member of CEER and participates as an observer in the ERGEG procedures. NVE has in 2009 continued its work with the goal that NVE should be included in the Board of Regulators in the new Energy Agency, ACER, with all rights and obligations. This is expected to be decided as part of the EEA negotiations on the third energy market package in 2010.

This report follows the common reporting structure created by the Commission and ERGEG.

Marit L. Fossdal

Director Energy and Regulation Department

2. Main developments in the electricity market

Introduction – about NVE

The main statutory objectives for NVE concerning energy, and which the regulatory functions is a part of, is to promote social and economic development through efficient and environmentally sound energy production, and promote efficient and reliable transmission, distribution, trade and efficient use of energy.

For NVE, both for regulatory tasks as well as for other tasks, the responsibility and field of work are defined in law, regulations and decisions from the Parliament and Government and in the annual allocation letter from the Ministry of Petroleum and Energy.

NVE is delegated powers according to the Energy Act. NVE has powers to issue regulations on economic and technical reporting, network income, market access and network tariffs, non-discriminatory behaviour, customer information, metering, settlement and billing and organised physical power exchange. As well as issuing regulations on system responsibility, quality of supply, rationing, energy planning and emergency preparedness. NVE can take necessary decisions to fulfil the delegated powers according to the energy act.

NVE is the national independent regulatory authority for the electricity market in Norway. The Director General acts as regulator. NVE has no ownership interests in the electricity industry and is independent from the economic interests in the electricity industry. NVE is an independent legal entity with its own budget adopted by Parliament and power to act in the scope of its competences.

There is an agreement on co-operation between NVE, the Competition Authority (mergers, etc) and the Financial Supervisory Authority of Norway (financial markets). NVE also has an agreement on co-operation with The Directorate for Civil Protection and Emergency Planning (DSB). The Competition Authority has in accordance with the Electricity Directive, prepared its own report regarding an assessment of competitive conditions in the electricity market for 2009.

Wholesale market

The Norwegian wholesale market is part of the Nordic wholesale market through the common Nordic power exchange for physical power, Nord Pool Spot AS. In 2009 there were traded 285, 5 TWh (297,6 TWh in 2008) at Nord Pool Spot, which accounts for 72% in 2009 (70,1% in 2008) of the power consumption in the Nordic region. The remaining volume of the Nordic market was traded bilaterally. NVE regulates Nord Pool Spot through the market place licence, in accordance with the Norwegian Energy Act (1990).

The total volume of financial contracts traded at Nord Pool was 1 219.7 TWh in 2009 including international contracts. Nord Pool Clearing cleared a total of 2 162.2 TWh (power trading and clearing of OTC trades). Nord Pool has a total of 420 members.

Retail market

Each entity operating in the electricity market and/or in the network business is required to hold a trading licence. Status in June 2010 was that the Norwegian Water Resources and

Energy Directorate (NVE) kept about 430 trading concessions under surveillance. In week 23 there were 33 suppliers with offers in all grid areas in Norway and a total of 96 suppliers in the whole country (data collected from the National price comparison site. All suppliers offering at least one of the three main contract types in Norway are obliged to register on this comparison site).

Some of these nation-wide suppliers are former incumbent suppliers while others are independent suppliers established after liberalisation. Only five suppliers in the retail market have a market share of 5 % or more calculated by volume. Again three out of those five companies supply 36 % of the total volume delivered to households.

In Norway there is one official website for price comparison, run by the Norwegian Competition Authority. It compares the three most common contracts of the market. The customer can easily carry out an evaluation and make the choice of supplier using a price calculator. There are no regulated prices, except electricity delivered to those customers who have not yet chosen a supplier (supplier of last resort) and information on prices and contracts is public information. The arrangement of the market has lead to competition, but still prices between suppliers vary.

Regulation/Unbundling

Congestion management

Actions have been taken to harmonise and improve the Nordic principles and practices with respect to congestion management. Svenska Kraftnät has adopted a formal decision to subdivide the Swedish electricity market into four bidding areas from 1 November 2011. The decision is fully in line with the commitments offered to the European Commission, which were approved by decision of the Commission 14 April 2010 (see also section 3.2.1).

Network tariffs

Overall, the methodology and procedures for the regulation of transmission and distribution companies have been unchanged in 2009. However, there have been some technical changes in the norm cost model that will affect the revenue caps from 2010 (see section 3.1.2).

Unbundling

There were no major changes in the unbundling requirements on the network companies in 2009.

There is only one TSO in Norway, namely Statnett SF. The TSO has been legally unbundled in a separate company since 1992, and has to comply with the ordinary functional provisions.

On DSO-level, the 8 companies with more than 100 000 residential customers in Norway are legally unbundled. These companies count around 70 % of the total mass of residential customers. The 8 companies are also obliged to participate in the compliance program, in accordance with the directive. The compliance program serves NVE in its monitoring of the DSOs fulfilment of the provisions regarding legal and functional unbundling. Besides the 8 DSOs with over 100 000 residential customers, there are additional 30 legally unbundled DSOs. There is a total of 152 DSOs in Norway, and the majority are publicly owned.

Security of Supply

In 2009 the total Nordic net generation was 363 TWh, which is 30,3 TWh lower than registered in 2008. The reduction was basically due to decreased Swedish nuclear power generation and decrease of thermal generation in Denmark. The Nordic region was a net importer in 2009 (7,9 TWh)

The Norwegian net generation was 130,5 TWh in 2009 (142,4 TWh in 2008). The share of the hydro plant generation accounted for around 95,7 % of the total Norwegian net generation in 2009. This percentage shows the importance that the weather conditions have on the net generation capacity. 2008 was a relatively wet year, while the inflow to the hydro reservoirs in Norway was below normal inflow level in 2009.

Norway had a net export of electricity in 2009 of 9 TWh. The Norwegian net export was 4.8 TWh lower in 2009 than 2008. The Norwegian export to Sweden was substantially lower in 2009 than 2008. Lower available transmission capacity between Southern-Norway and Sweden due to failure on the Oslofjord cables has to some extent reduced Norwegian export.

Infrastructure

The new 580 km, 700 MW undersea NorNed-cable, between Norway and the Netherlands, was commissioned May 2008. The cable will be part of the regulated asset base and incomes for the TSOs in both countries.

The new 25 km 420 kV OH line from Nea eastwards to the border with Sweden was commissioned October 2009. The OH line is also renewed from the border to Järpströmmen in Sweden by Svenska Kraftnät. The new OH line removes a bottleneck by replacing the existing 300 kV OH line, which is an upgrade from 220 kV and cannot be upgraded further.

3. Regulation and Performance of the Electricity Market

3.1 Regulatory Issues

3.1.1 Management and Allocation of interconnection capacity and mechanisms to deal with congestion

According to regulations and concessions pursuant to the Energy Act, cross border electricity exchange shall be set out by implicit auctioning. Congestion management concerning Norwegian interconnectors to Sweden, Denmark and Finland is fully integrated with the functioning of the wholesale market and are handled by implicit auctioning through the power exchange (Nord Pool Spot).

Rules governing information from the Transmissions System Operator (TSO) in the context of congestion management is regulated in the regulations given for the System Operator (Regulations relating to power system responsibility). The relevant information is published at Nord Pool.

For "long and stable" bottlenecks (congested areas), Statnett is, according to the regulation, in principle obliged to establish elspot areas. In most of 2009 Norway was divided in three elspot areas; Southern-, Middle and Northern-Norway (NO1, NO2 and NO3). Between 17. November 2008 and 13. April 2009, Middle- and Northern-Norway constituted one elspot area with a common price. Congestions within an elspot area are mainly to be handled by counter trade.

The TSO shall, according to the regulation, determine the maximum permitted limits for transmission capacity between the elspot areas on an hourly basis (trading limits). The system operator shall provide information about the trading limits two hours before gate closure of the elspot market of the Nordic power exchange. Trading limits are published on the web pages of the Nordic power exchange, Nord Pool Spot.

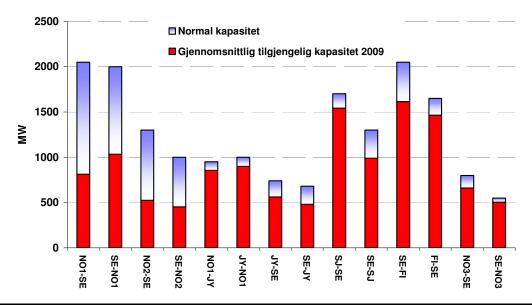
Actions have been taken to harmonise and improve the Nordic principles and practices with respect to congestion management. Svenska Kraftnät has adopted a formal decision to subdivide the Swedish electricity market into four bidding areas from 1 November 2011. The decision is fully in line with the commitments offered to the European Commission, which were approved by decision of the Commission 14 April 2010.

Since May 2008 the NorNed cable between Norway and the Netherlands has been in commercial operation. The capacity on this interconnector is allocated through explicit auctions. This is a temporary solution and not in line with prerequisites of Statnett's licence. The temporary explicit auction solution is extended to 31. Desember 2011. The reason for the delay of market coupling is deviating gate closure time of the Dutch power exchange.

The extent of the congestions in Norway fluctuates over time. Both the hydro situation and the trading capacities affect the extent of congestions. The diagram below shows the average available transmission capacity on different Nordic interconnectors compared to normal capacity.

The transmission capacity on the interconnector between Southern-Norway and Sweden has been reduced to about half of its normal capacity on average in 2009. It was reduced transmission capacity from Southern-Norway to Sweden from March 2008 to October 2009 due to failure on the Oslofjord cables. It was also substantial reductions in capacity on the interconnector between Middle-Norway and Sweden. Between 22. June and 15. October 2009 there was no transmission capacity available between Middle-Norway and Sweden due to work on the transmission line Nea-Järpströmmen. For the other interconnectors there have been small periods with capacity reductions, but on average more than 80 percent of normal capacity has been available.

Reduced transmission capacity out of Southern-Norway combined with a good hydrological situation has contributed to congestions on the interconnectors linked to this area. The table below shows the time (in percentage) were there are price differences between the different elspot areas. Southern-Norway had lower price than Sweden in 43 percent of the time in 2009. Sweden had lower price than Southern-Norway in only 5 percent of the time.



2009		Lower elspot price than:							
		NO1	NO2	NO3	SE	FI	DK1	DK2	Kontek
	NO1		14.7 %	13.3 %	5.2 %	35.1 %	40.7 %	32.5 %	21.9 %
	NO2	42.3 %		3.7 %	8.1 %	45.4 %	50.1 %	42.1 %	26.9 %
	NO3	41.8 %	4.1 %		6.6 %	45.7 %	50.5 %	42.5 %	26.1 %
Higher Elspot	SE	43.0 %	22.6 %	21.6 %		55.0 %	58.2 %	49.4 %	23.9 %
price than:	FI	63.9 %	53.6 %	53.3 %	44.0 %		26.0 %	7.4 %	38.8 %
	DK1	58.4 %	48.9 %	48.5 %	40.8 %	15.2 %		10.1 %	44.2 %
	DK2	66.5 %	56.9 %	56.5 %	49.6 %	22.0 %	34.7 %		42.7 %
	Kontek	56.2 %	53.0 %	52.5 %	41.9 %	61.1 %	63.9 %	57.2 %	

NO1: South- Norway (Oslo) NO2: Mid-Norway (Trondheim) NO3: North- Norway (Tromsø)

SE: Sweden

DK1: Denmark (Jutland) DK2: Denmark (Zealand)

FIN: Finland

Kontek: Bidding area in North-Germany that was closed after implementation of market coupling between Denmark and Germany 9 November 2009.

3.1.2 The regulation of the tasks of transmission and distribution companies

Network Tariffs

For regulatory purposes, in particular connected to the setting of revenue caps and tariffs, the electricity network is divided into three levels; the central grid (transmission system), the regional grid and the distribution network. Statnett SF is the TSO, and is responsible for the Central Grid (Transmission) tariffs and the system responsible entity according to the regulations. Statnett SF owns 89 pct. of the components in the Central Grid (measured by its share of the revenue cap). The rest is owned by 21 different companies.

The general principles for the tariff structure are the same for all network levels. In addition to the current tariff, network companies may charge an investment contribution to cover the costs of new network connections. The tariff structure consists of different components such as a usage-dependent energy component and a fixed component.

For feeding into the network the fixed component of the tariff is independent of the grid level of connection. The procedure for setting network tariffs and the annual national G has remained unchanged during the period 2007 to 2009. The annual national G was 0.7 €/MWh in 2009 (NOK 5.6, exchange rate € 1 = NOK 8).

Within the framework of regulations of tariff structure given by the NVE, the network companies are responsible for the actual tariff levels in their network, given their expected revenue cap and CENS (cost of energy not supplied) for the coming year. Complaints and disputes regarding the regulation, including the tariffs are handled by NVE.

On January 1st of 2007 a revision of the revenue cap (RC) regulation based on a yardstick formula was introduced. The RC yardstick formula is based on 40 pct. cost recovery and 60 pct. of the norm cost resulting from benchmarking exercises, with a two year lag.

Overall, the methodology and procedures for the regulation of transmission and distribution companies have been unchanged in 2009. However, there have been some technical changes in the norm cost model that will affect the revenue caps from 2010. In the model for the distribution network, the benchmarking exercises have been divided into two; DEA-analysis (Data Envelopment Analysis) with some variables and a regression analysis with other variables. In the regression, new variables are included – installed effect of small hydropower and supply to islands. These changes have been made in order to include all relevant external effects that affect the costs of each company.

Quality of electricity supply

NVE has a wide legal power as regards quality of electricity supply regulation. This includes setting requirements for all parties connected to the Norwegian power system including network companies, the TSO, power producers and end-users regardless of whether they hold a license according to the Energy Act or not. In short, the Norwegian quality of electricity supply regulation has had the following development since the Energy Act entered into force:

- 1991 The Energy Act entered into force; focus on socio-economic optimization. Companies obliged to provide customers with information about the quality of supply. Results from a customer survey regarding long interruptions (>3min).
- 1995 Mandatory reporting of long interruptions (>3min) to NVE based on standardised method. Mandatory of reporting of operation disturbances occurring in the grid at 110 kV or above to the TSO based on standardised method.
- 1997 Mandatory reporting of operation disturbances occurring in the grid at 33 kV or above to the TSO based on standardised method. Revenue cap regulation introduced five year regulatory period.
- 2001 Standardised method for calculation energy not supplied introduced. Customer divided into 26 end-user groups. Incentive based regulation of continuity of supply (CENS-arrangement) was introduced divided into two customer groups, and for each of them notified and non-notified.
- 2002 New five year regulatory period. Updated results regarding customers' costs divided into six customer groups, and for each of them notified and non-notified.

- 2003 Updated incentive based regulation on continuity of supply based on the survey finalised in 2002. Number of end-user groups was extended to 27.
- 2005 Introduced a separate quality of supply regulation containing minimum requirements regarding continuity of supply, voltage quality and customer complaints and information regarding the same issues. Companies obliged to collect data on short interruptions. Decision that mandatory monitoring of voltage quality shall be performed by the companies from 2006.
- 2006 Mandatory reporting of short interruptions to NVE based on standardised method. Modifications to the requirements for collecting continuity of supply data.
- 2007 Adjustments to the revenue cap regulation, introduced two year regulatory period. Interruption costs are now more harmonised with the companies' other costs. Mandatory reporting to the TSO of operation disturbances at voltage levels above 1 kV up to and included 22 kV. Direct payment to customers at all voltage levels due to very long interruptions (>12 hours) introduced.
- 2009 The incentive based regulation on continuity of supply extended to include also short interruptions. Dynamic specific interruption costs introduced (kr/kW) depending on the time occurrence of the interruption (intraday, week day, month). Number of enduser groups extended to 36.

Voltage Quality

The Norwegian Quality of Supply Regulation includes minimum requirements for the voltage frequency, slow supply voltage variations, voltage dips, voltage swells, rapid voltage changes, flicker, voltage unbalance, and harmonic voltages. NVE has the legal power to set minimum requirements for other voltage disturbances as well, if and when considered necessary.

Interruptions

NVE publishes annually an interruptions statistic report providing continuity of supply levels at country level, county level, company level and end-user level.

The TSO, Statnett SF, publishes annually operational disturbance statistic report providing reliability levels for the system.

In Norway, network companies have been obliged to report specific data on interruptions since 1995. From the start, the data were reported with reference to so-called *reporting points* in the network. A *reporting point* is a distribution transformer or an end-user connected above 1 kV. NVE used the energy not supplied as input to the incentive based regulation on continuity of supply from 2001. For energy not supplied the exact number of customers is not important, but more separating for various end-user and customer groups.

From 2005, the interruption data are also referred to end-users. This was important to introduce due to two main reasons (1) easier to understand for non-technical customers and (2) better possibility to compare with other countries.

Only incidents at voltage levels above 1 kV are reported, and the reported data can be summarised as follows for *long and short interruptions starting from 1995 and 2006 respectively*.

• Number (ref reporting point + ref end user from 2005)

- Duration (ref reporting point + ref end user from 2005)
- Interrupted power (from 2006)
- Energy not supplied (ENS)
- SAIDI, SAIFI, CAIDI, CTAIDI, CAIFI (from 2005)
- Notified and non-notified

Common indices with reference to customers are presented in the table as regards short and long interruptions. The indices have the following description:

- SAIFI: System average interruption frequency index (average number of interruptions per end user)
- CAIFI: Customer average interruption frequency index (average number of interruptions per affected end user)
- SAIDI: System average interruption duration index (average duration per end user)
- CAIDI: Customer average interruption duration index (average duration per interruption)
- CTAIDI: Customer total average interruption duration index. (average duration per affected end user)

	SAIDI [hours]	SAIFI	CTAIDI [hours]	CAIDI [hours]	CAIFI
2005	2.3	1.9	2.9	1.2	2.4
2006	2.6	2.1	4.6	1.3	3.4
2007	2.4	2.0	3.6	1.2	3.1
2008	2.5	2.1	3.9	1.2	3.3
2009	2.0	1.8	3.2	1.1	2.9

Continuity of supply indices with reference to the end users as regards long interruptions in Norway

Energy not supplied reported is up to and including 2008 divided into 27 end user groups, from 2009 the number of end-user groups has been extended to 36. Energy not supplied was a direct input to our financial incentive based scheme on continuity of supply (the CENS arrangement) up to and including 2008. From 2009 customers' costs are calculated using the interrupted power on a given reference point in time (typically worst case), and then adjusted for the time occurrence of the interruption. The regulation includes specific interruption costs (kr/kW) as a function of the duration of the interruption for six different customer groups. The interruption costs are reduced by given factors if the interruptions are notified in advance.

All collecting of data, reporting and calculation of indices are standardised. A standardised system is important in order to get the large amount of network companies to collect and report and calculate the different indices in the same unique way. Energy not supplied is calculated taking into account a lot of factors and by using customers' load profiles. Hence, energy not supplied is the energy that would have been supplied during the interruption if it hadn't occurred in the first place. The development in the energy not supplied relative to the energy supplied gives a good indication of the development of the continuity of supply level in the power system, from our point of view.

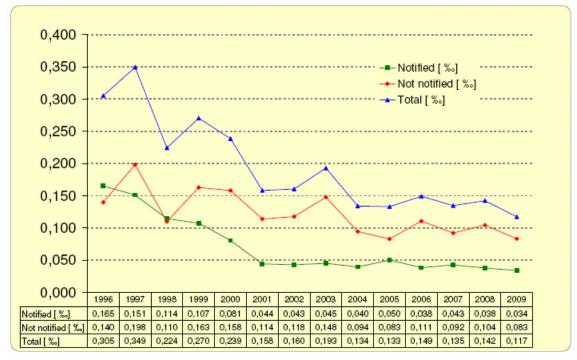
The main objective of the CENS arrangement is to give the network owners incentives to operate and maintain their networks in a socio-economic optimal way and thereby provide an

acceptable level of continuity of supply. The companies are forced to internalise the customers' costs related to interruption.

Energy supplied GWh	Energy not supplied - notified interruptions GWh	Energy not supplied - non-notified interruptions GWh	Energy not supplied in total GWh
98571	16.8	15.8	32.6
101987	16.5	24.0	40.5
106228	13.9	13.6	27.6
106525	11.8	19.0	30.8
104193	8.9	18.1	27.0
108361	5.1	14.2	19.3
107656	4.9	15.0	19.9
105145	4.9	16.9	21.8
109306	4.4	11.6	16.0
111804	5.7	9.9	15.6
106380	4.1	11.7	15.8
109 712	4.7	10.1	14.8
109570	4.2	11.4	15.6
107052	3.6	8.9	12.6
	supplied GWh 98571 101987 106228 106525 104193 108361 107656 105145 109306 111804 106380 109 712 109570	supplied GWh notified interruptions GWh 98571 16.8 101987 16.5 106228 13.9 106525 11.8 104193 8.9 108361 5.1 107656 4.9 105145 4.9 109306 4.4 111804 5.7 106380 4.1 109 712 4.7 109570 4.2	Energy supplied GWh Energy not supplied - notified interruptions GWh non-notified interruptions GWh 98571 16.8 15.8 101987 16.5 24.0 106228 13.9 13.6 106525 11.8 19.0 104193 8.9 18.1 108361 5.1 14.2 107656 4.9 15.0 105145 4.9 16.9 109306 4.4 11.6 111804 5.7 9.9 106380 4.1 11.7 109 712 4.7 10.1 109570 4.2 11.4

Energy supplied and some continuity indicators in Norway, as regards long interruptions.

Two major incidents occurred in 2003 and 2006, caused by hurricane, resulting in a high amount of energy not supplied even when energy supplied had a normal level. Figure 1 shows the development of energy not supplied in per thousand of energy supplied for the last 14 years in Norway.



Energy not supplied (ENS) in per thousand of the energy supplied (ES) to end users in Norway since 1996

Balancing

Norway participates in the common Nordic balancing market, known as "the Nordic regulation power market". It is based on a TSO-TSO model with a common merit order. The market is for manually activated reserves, where both generators and large consumers can submit bids to meet the TSOs need for regulating power to balance the system. In 2009, the four Nordic countries implemented a common model for settlement of imbalances, a so-called one-and-a-half price settlement. This refers to that consumption units are faced with a-one-price-settlement, whereas producers are faced with two different prices in the settlement, depending on whether their imbalance is "with" or "against" the system balance.

The regulation power price varies around the spot price (day ahead) for electricity. In periods with up-regulation the regulation price will typically be above the spot price, and vice versa in periods with down regulation the regulation price will typically be below the spot price. In spring and summer there are usually several hours during which the regulation price is zero or very close to zero.

It is the Norwegian TSO, Statnett who performs the balance settlement, and for this holds a license from NVE. In 2009 this license was renewed and slightly altered with an increased focus on risk management in the settlement business. Statnett's settlement business is a separate cost centre with separate books and one of the new requirements in the licence was that a dedicated risk capital be set aside for the settlement business.

In 2009, the regulation power price varied within 15 % of the spot price 70 % of the hours, and within 30 % from the spot price nearly 95 % of the hours. There was an incident on 5. January which led to unusually high prices in the regulation power market; it was the unexpected outage of Finnish nuclear power combined with low temperatures in the Nordic region, and for two hours during the 5. January, the regulation price rose to five times that of the spot price for the same hours.

The Norwegian part of the Nordic regulation power market had up to 32 active participants in 2008 (32 in winter, and 22-25 during summer). The regulation power market is relatively unconcentrated with a fair framework for competition. There have not been any causes for action against dominant market players in the regulation power market. NVE has close collaboration with the Norwegian Competition Authority in following the wholesale market, including the regulation power market.

3.1.3 Effective unbundling

There were no major changes in the unbundling requirements on the network companies in 2009. In the following, the main issues regarding the implementation of unbundling in Norway are described.

The Norwegian practice of legal unbundling is stricter than the requirement in the directive. While the directive enables undertakings performing functions of generation or supply to own undertakings performing activities of transmission or distribution, the Norwegian Energy Act requires that the undertakings performing functions subjected to free competition, such as

generation or supply, can not own undertakings performing the activity of transmission or distribution, and vice versa.

There is only one TSO in Norway, namely Statnett SF. The TSO has been legally unbundled in a separate company since 1992, and has to comply with the ordinary functional provisions. Statnett is state owned and does not form part of any integrated undertaking. The TSO Statnett SF and the state owned generator, Statkraft SF, are moreover since 2002 owned by two different ministries, complying with requirements for ownership unbundling. Statnett's offices are not located together with any production or supply company.

The 8 DSO-companies with more than 100 000 residential customers in Norway are legally unbundled. These companies count around 70 % of the total mass of residential customers. The 8 companies are also obliged to participate in the compliance program, in accordance with the directive. The compliance program serves NVE in its monitoring of the DSOs fulfilment of the provisions regarding legal and functional unbundling. Besides the 8 DSOs with over 100 000 residential customers, there are 30 more legally unbundled DSOs. There is a total of 152 DSOs in Norway, and they are mainly in public ownership.

As noted above the nature of the Norwegian retail market implies that the majority of the DSOs are exempted from the provisions regarded legally unbundling. NVE can indeed require vertically integrated companies to separate into unbundled legally entities in the event of mergers and acquisitions, as long as these trigger the obligation to acquire a trading licence. In any case, all 152 DSOs are under regulations concerning neutral and non-discriminatory behaviour in relation to information to customers (including websites), customer switching, handling of new connections, measurement data and billing and these regulations are subject to supervision by NVE.

3.2 Competition Issues

3.2.1 Description of the wholesale market

The Norwegian wholesale market is part of the Nordic wholesale market through the common Nordic power exchange for physical power, Nord Pool Spot AS. In 2009 there were traded 285, 5 TWh (297,6 TWh in 2008) at Nord Pool Spot, which accounts for 72% in 2009 (70,1% in 2008) of the power consumption in the Nordic region. The remaining volume of the Nordic market was traded bilaterally. NVE regulates Nord Pool Spot through the market place licence, in accordance with the Norwegian Energy Act (1990).

Nord Pool Spot is organized as a market place where producers, distributors, traders, energy companies, large consumers and TSOs are able to buy or sell physical power. The price calculation is based on the balance between bids and offers from all market participants – finding the intersection point between the market's supply curve and demand curve. This trading method is referred to as equilibrium point trading, auction trading, or simultaneous price setting.

The total Nordic market is divided into bidding areas, elspot areas; these may become separate price areas if the contractual flow of power between elspot areas exceeds the capacity allocated for spot contracts by the transmission system operators. If no such congestion occurs between the Nordic elspot areas, the equilibrium price (the system price), will be the common price in all Nordic elspot areas. When grid congestion develops, however two or more elspot

area prices are created in the Nordic areas. The Norwegian grid was divided into two elspot areas up to 13th of April 2009. For the rest of the year 2009, there have been three elspot areas in Norway. By June 2010, however, the Norwegian area is divided into five elspot areas. By 31.12.2009 Denmark had two bidding areas, while Sweden and Finland were not divided into price areas. However, there are from 01.11.2011 planned established four bidding areas in Sweden.

The generation structure in the Nordic area consists of hydro, nuclear, wind and various conventional thermal sources. The hydrological situation and hydropower production possibilities determine to what extent other generation sources are demanded. In a seasonal context this determines the value of the water which is the opportunity cost of production in the future. In the short-term hydropower generation is low when demand (and prices) is low and high when demand is high. In some cases the hydropower flexibility is large enough to level out price differences over the day. In winter peak periods, however, prices may be set by peak thermal capacity.

Nord Pool ASA as a commodity derivatives exchange authorised by the Norwegian Ministry of Finance and supervised by the Norwegian Financial Supervisory Authority provides a wide range of derivative power products; Futures - day/week, Forwards - month/quarter/year and Contracts for difference (CfD).

The total volume of financial contracts traded at Nord Pool was 1 219.7 TWh in 2009 including international contracts. Nord Pool Clearing cleared a total of 2 162.2 TWh (power trading and clearing of OTC trades). Nord Pool has a total of 420 members.

Generation:

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Norway had a net export of electricity in 2009 of 9 TWh. The Norwegian net export was 4.8 TWh lower in 2009 than 2008. The Norwegian export to Sweden was substantially lower in 2009 than 2008. Lower available transmission capacity between Southern-Norway and Sweden due to failure on the Oslofjord cables has to some extent reduced Norwegian export.

3.2.2 Description of the retail market

Each entity operating in the electricity market and/or in the network business is required to hold a trading licence. Status in June 2010 was that the Norwegian Water Resources and Energy Directorate (NVE) kept about 430 trading concessions under surveillance. In week 23 there were 33 suppliers with offers in all grid areas in Norway and a total of 96 suppliers in the whole country (Data collected from the National price comparison site. All suppliers

offering at least one of the three main contract types in Norway are obliged to register on this comparison site).

Some of these nation-wide suppliers are former incumbent suppliers while others are independent suppliers established after liberalisation. Only five suppliers in the retail market have a market share of 5 % or more calculated by volume. Again three out of those five companies supply 36 % of the total volume delivered to households.

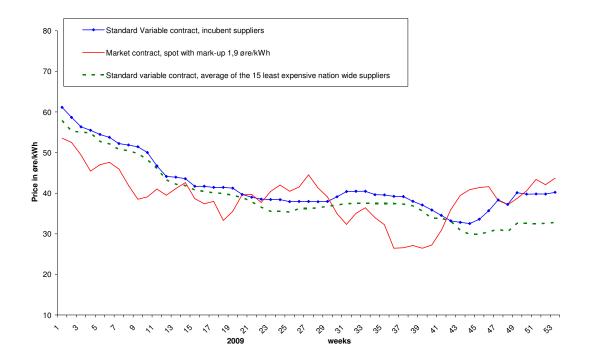
By June 2010 there are 152 DSOs in Norway. Of these, there are only eight DSOs, with more than 100.000 customers. The rest of the country is covered by DSOs with fewer customers than 100 000.

On average most end users are still customers of the incumbent supplier. The number of residential customers with suppliers other than their local supplier has steadily increased over time. About 735 000 customers in the household market was registered with another supplier than the incumbent supplier at the beginning of 2010. This is about 31 percent of all metering points in the household market.

The dominant supplier within a network area is most often a vertically integrated supplier or a supplier within the same corporation as the DSO. The market shares of the dominant suppliers within each grid area measured in numbers of metering points vary from 29 to 91 percent within the household market. On average, the dominant supplier had 73 percent of the household customers in their grid area in Norway in 2009.

Price development

In Norway there is one official website for price comparison, run by the Norwegian Competition Authority. It compares the three most common contracts of the market. The customer can easily carry out an evaluation and make the choice of supplier using a price calculator. There are no regulated prices except electricity delivered to those customers who have not yet chosen a supplier (supplier of last resort) and information on prices and contracts is public information. The arrangement of the market has lead to competition, but still prices between suppliers vary.



The figure shows price development of two main contracts for household customers in 2009 inclusive value added tax. The Standard variable contract¹ (spot led contract, but where the supplier is obliged to inform about price modifications two weeks before they take place) is considered the default contract. Approximately 42 percent of the household customers had a standard variable contract in 2009. In comparison, roughly 52 percent of the customers had a market contract² (a contract that offers the average monthly area spot price with a mark –up) in 2009. The rest had a fixed priced contract, normally of one year duration. On average nation wide suppliers had a lower price than vertically integrated suppliers or suppliers within the same group of companies as the DSO (incumbent suppliers).

3.2.3 Measures to avoid abuses of dominance

General competition legislation (The Norwegian Competition Act and the competition rules applicable to undertakings of the EEA Agreement) apply, and the Norwegian Competition Authority has full responsibility.

The physical power exchange, Nord Pool Spot AS (NPS), operates under a market place licence issued by NVE pursuant to the Norwegian Energy Act. In 2009 this license was renewed and altered with an increased focus on risk and adequate liable capital. In the following, the relevant framework for 2009 is described.

The Standard variable contract offers a price based on the spot price, but without the peak variations. The price is set by the energy supplier alone, and even if it in the long run follows the spot price, what determines the price at each moment in time, is less transparent than the price setting of the spot price contract. Customers with a standard variable contract type, the customers will be notified two weeks in advance of price changes.

² A market contract is a contract that offers the monthly average area spot price at Nord Pool Spot with a mark – up. For people living in the same spot area, the only difference in price between these kinds of contract is the mark-up set by the supplier.

Rules governing conduct of generation companies in the wholesale markets:

According to NPS' Rulebook Participants and Clearing Customers shall disclose to Nord Pool any information relating to the Nordic electricity market regarding the Participant's or Clearing Customer's own business or facilities of which the Participant or Clearing Customer concerned owns or controls or has the balance responsibility for in whole or in part, in particular information relevant to facilities for production, consumption or transmission of electricity, regarding:

- any planned outage, limitation, expansion or dismantling of capacity in the next 6weeks period of more than 100 MW for one generator, consumption or transmission facility, or more than 200 MW for one production station, including changes of such plans;
- any planned outage, limitation, expansion or dismantling of capacity of more than 400 MW for one production station, consumption or transmission facility for the current calendar year and three calendar years forward, including changes of such plans
- any unplanned outage or failure relating to more than 100 MW for one generator, consumption or transmission facility, and more than 200 MW for one production station, including updates on such outages or failures.
- Any other information that is likely to have a significant effect on the prices of one or more Instruments if made public.

Nord Pool Spot publishes total volumes for demand and supply in each hour, transmission capacity between elspot areas within the exchange area, elspot system prices, local prices and prices on financial products.

• Bidding behaviour:

- The standard terms for trading in Nord Pool Spot AS' physical markets include rules for bidding.
- o See also "market surveillance".

Market surveillance:

O According to the Market place license, NPS has an obligation to provide market surveillance. Further, The Financial Supervisory Authority of Norway requires the establishment of internal market surveillance by Nord Pool ASA, and NPS' Market surveillance cooperates with Nord Pool ASA's Market surveillance in a joint function. The Market surveillance monitors the trading activities in the spot and derivatives markets and conduct investigations of possible breaches on laws and regulations. The Market surveillance also monitors possible abuse of the interaction between the two markets. The Market surveillance must ensure that market participants play by the rules to maintain the markets confidence in the exchange.

The Rulebook for trading at Nord Pool Spot regulates the market conduct in the physical market in relations to disclosure of price relevant information, misuse of insider information and market manipulation.

o Further, regulations given in the Norwegian Competition Act regarding misuse of dominant position also applies. NVE and the Norwegian Competition Authority is monitoring the Norwegian generators bidding at NPS and have developed a model for monitoring of the competition in the market where the actual market price is compared to an expected price calculated by a model that simulates an efficient utilisation of reservoir-water (estimation of water values). Differences that can not be explained as price-taker behaviour should be investigated by looking at the different participants bidding on the market place. As a part of this process, NVE has the full mandate to collect information about the bidding from NPS.

NVE has no experience with virtual power plant auctions or other capacity release measures as this is not applied in Norway.

Rules governing conduct of companies in the retail market

In the retail market, according to the electricity directive, network and supply companies may be bundled if the number of customers does not exceed 100 000. NVE monitors network companies and ensures compliance with the neutrality criteria as laid down in the Energy Act of 1990 and Regulation no 301, from 11 June 1999.

The neutrality criteria require clear separation of monopoly activities (network) and supply (power sales). E.g. the network part of the business is not allowed to give information about customers to the supply side of the business. In 2009 NVE inspected several network companies with specific focus on compliance with the neutrality criteria. The inspections in them self have an educational and disciplining effect on the network companies. On the basis of the neutrality criteria, NVE did not have cause to effectuate sanctions towards network companies in 2009.

Monitoring of DSO's web pages

Internet has become one of the most important channels of information, so also for the DSOs and suppliers. As the Norwegian regulation on neutrality of DSOs not explicitly mentions the issue of web pages, NVE has by the first quarter of 2009 sent a guideline to all DSOs, explaining how to interpret the regulation regarding information on DSO's web pages. In November 2009, NVE started the work of monitoring the web pages of DSOs to see if they were neutral. The monitoring will continue also in 2010 and the aim is to go through all the DSO's web pages. The supervision aims at getting the DSOs to have neutral websites, giving as accurate information about DSO services as possible without web links or advertisement to any particular supplier. From the logo or the url address it should be clear to everyone who is the responsible party (the DSO) of the web page and the information on it.

4. Security of Supply

4.1. Electricity

A general description of supply and demand

Electricity peak demand

Domestic gross consumption in 2009 was 123.8 TWh (126.7 TWh in 2008).

The Norwegian peak demand occurs during winter season. The current levels of electricity peak demand for season 2009/2010 was 23 994 MW and measured in January 2010.

The table below shows the peak demand for the last 8 seasons.

				Demand
Year	Weekday	Date	Hour	[MW]
2002	Friday	04.01.2002	11	20 689
2003	Monday	06.01.2003	10	19 085
2004	Monday	21.01.2004	9	20 675
2005	Wednesday	03.02.2005	9	21 401
2006	Monday	06.03.2006	9	21 575
2007	Wednesday	21.02.2007	19	21 450
2008	Thursday	14.02.2008	10	21 589
2009	Monday	05.01.2009	9	21 884
2010	Wednesday	06.01.2010	9	23 994

According to demand forecast developed by the Norwegian TSO, Statnett, the expected peak demand for Norway season 2014/2015 will be 25 000 MW with temperatures corresponding to a ten years winter day. The same forecast based on average winter temperatures shows a excepted peak demand of 23 330 MW.

Currently available generation capacity

The electricity generation in Norway in 2009 was 132.8 TWh, a decrease by 9.9 TWh from 2008. At the end of 2009 the mean annual generation from hydro- and wind power is 124.7 TWh and maximum annual generation from thermal power is about 6.2 TWh. Due to hydro

dependency the generation from hydro power will vary between 90 and 150 TWh dependent on the precipitation and inflow from year to another.

Total installed generation capacity (at the end of 2009): 30 966 MW³. Available generation capacity during a cold winter is about 25 000 MW.

Current and excepted generation fuel mix

The generation capacity can be broken down as follows:

Hydro: 29 636 MW Wind: 431 MW

Thermal: 1 199 MW (300 MW reserve capacity)

Expected increase in generation capacity in 2010:

Hydro: 515 MW Wind: 20 MW

Natural gas: 280 MW (Mongstad – started hot commissioning October 2009)

Expected developments (2010 included) as of 31.12.2009:

Hydro Wind Natural gas

Currently under construction: 713 MW 120 MW

Authorised, yet not realized: 1070 MW 1960 MW 1720 MW

Actual investment commissioning during 2009

Net increase in hydropower generation capacity during 2009 has been about 100 MW and 2.3 MW wind power has been commissioned.

A description of the role of regulatory or other authorities

Authorisation criteria for new generation investments and long term planning

For all new projects (wind power plants, gas power plants, hydro power plants, power lines, transformers) development concession must be granted. The regulatory authority, NVE, is delegated authority for licensing energy installations. For all projects NVE consider the project economy, public and private interests and environmental issues. For larger projects a more extensive process EIA (Environmental impact assessment) is required.

The regulatory authority has delegated responsibility for power system studies to appointed concessionaire in a given grid area. The main task of the work on the power system studies is to contribute to a socio-economic rational (assumed correct) development of the regional grids and the national grid. In this connection the energy carriers in question are for stationary energy usage. The power system studies will continue to be an important base document in the regulator NVEs handling of the applications for a concession to erect an energy plant or

³ This does not include 300 MW reserve capacity reserved for use in highly critical power situations only.

installation. This is especially of importance regarding applications for the larger overhead line projects.

Implicit and explicit incentives

In special regional areas with constraints in transmission capacity Statnett has introduced a "grid efficiency phasing-in tariff". This will give a reduced grid leasing tariff on new production facilities localised within certain areas, compared with the current level, for a period of 15 years. The criteria that must be satisfied in order to be eligible for the phasing-in tariff are that new production must be established within those areas and within those energy volumes where it is documented that new production will bring efficiency gains for the grid.

Progress in major infrastructure projects

The new 580 km, 700 MW cable between Norway and the Netherlands (NorNed) was commissioned May 2008. The cable will be part of the regulated asset base and incomes for the TSOs in both countries.

The new 25 km 420 kV OH line from Nea eastwards to the border with Sweden was commissioned October 2009. The OH line is also renewed from the border to Järpströmmen in Sweden by Svenska Kraftnät. The new OH line removes a bottleneck by replacing the existing 300 kV OH line, which is an upgrade from 220 kV and cannot be upgraded further.

Statnett SF sent a licence application for a new DC cable between Norway and Denmark December 2009, Skagerak IV. The transmission capacity will be 700 MW. The cable is expected to be in commission in 2014. There are also licence applications for a DC cable to Germany with capacity of 700 or 1400 MW sent in 2009/2010, expected commissioned in 2015/16.

The TSO processes for planning new network

The grid system planning process in Norway is made compulsory from the regulator through power system studies. The country is divided in 17 regional planning areas where one of the DSO's has the responsibility of coordinating the planning process among the DSO's in the area, and make a regional grid development study.

In the national grid the TSO (Statnett) has the responsibility for the planning process and issuing of the national grid study. The yearly updated grid studies are submitted to the regulator (NVE) for consent. The study period for the grid development is minimum 10 year. The measures to improve upon the grid are only a part of a study that also covers other topics as energy and plant statistics, security of supply, spare parts situation, environmental, economical and technical presumptions, specific circumstances for the area, description of the existing grid, operating conditions, tariffs and future grid development.

The studies must describe bottlenecks, and how operational situations may create and influence congestion situations in the grid. Measures to reduce or eliminate congestions in the grid are one of the goals of the study. When applying for a concession to build, the applied solution must be part of the latest grid study submitted to the regulator.

5. Public Service Issues

Public Service Issues (PSI) are in general taken care of in acts, regulations and the contracts between the customer and each network company / electricity supplier. The utilities common association and the Office of the Consumer Ombudsman have negotiated standard agreements which set up a balanced set of conditions. There are separate agreements for connection and use of the grid system, and electricity supply. Some utilities practices may be at variance with these agreements.

Regarding labelling of primary energy source, the requirements have been implemented in regulation and came into force from the 1st of January 2007.

The obligations set out in Annex A are fulfilled in the Norwegian system. Reference is made to the updated table of correspondence as submitted to the Authority by letter of 7th of April 2008 from the Ministry of Petroleum and Energy (MPE).

To secure appropriate treatment of vulnerable customers, all distribution companies in Norway have an obligation to be supplier of last resort. In addition, the social security system takes care of those unable to pay for necessities.

Customers are protected from disconnection when life or health is at risk. If the social services have guaranteed for the payment of the customer, disconnection is prohibited. There are no data available on the number of disconnections in Norway.

In Norway there are no regulations of end user prices for electricity supply. The electricity market is fully opened for all customers, and the prices are set in the market. All network companies are regulated with an income cap, covering all cost elements. Customers can file complaints regarding the tariffs to the regulator.

To ensure transparency of the terms and conditions of supply contracts, the network companies have an obligation to act in a neutral and transparent manner. Further on the network tariffs are regulated, in addition to the income cap mentioned above.

Most suppliers use the standard supply contract which is made through negotiation between the branch organisation Energy Norway and the consumer ombudsman.

The Norwegian Parliament grants annually a certain amount of support to reduce network tariffs for certain customers. The aim of the arrangement is to directly reduce the tariffs for customers in areas of Norway with high distribution costs. The arrangement do not influence on the incentives in the income regulation described above. The criteria for allocation is average cost per kWh, measured as total income cap in the network company divided on delivered energy measured in kWh. The scope of this arrangement is dependent on the annual budgets decisions of the Parliament.

According to regulations managed by the Norwegian Competition Authority, all electricity suppliers are obligated to publish their prices on certain standard products/contracts offered to household customers at a Website hosted by the Norwegian Competition Authority for price comparison.

Further, all suppliers are obliged to state the price on the products/contracts they are offering in a certain way according to regulations managed by the consumer ombudsman.

Change of supplier has been free of charge for all customers since 1997.