



Consumers & retail energy markets: empowerment & protection

C. Törnblom, European Commission, Consumer Affairs

Hearing on CEER Guidelines of Good Practice on retail market design, 06/09/2011





Why a Commission Service for Consumers?

- From the Single Market Review (2007) onwards:
 - Reconnecting with citizens
 - Evidence-based & outcome-oriented policies
 - General market monitoring exercise
- EU Consumer Policy Strategy 2007-2013
 - Better monitoring consumer markets and national consumer policies→ Consumer Markets Scoreboard, in depth studies e.g. electricity
 - To empower EU consumers, with real choices, accurate information, market transparency, effective protection and solid rights;
 - To enhance EU consumers' welfare, in terms of price, choice, quality, diversity, affordability and safety;
 - To protect consumers effectively, by ensuring protection against risks and threats that cannot be left to individuals to deal with.





Energy & consumers: a key policy area

- Energy crucial for consumer welfare
- Decisions affect household budgets, environment & national (EU) economy
- Social aspects: vulnerability, fuel poverty & exclusion→ energy policy is part of the solution

FOCUS

- Legislation implementation, market monitoring, competition that works for consumers
- **Empowerment** through information (consumer-centric tools), **education** targeted to both young Europeans & adults & **access** to justice





CEER Guidelines: on the right track

Switching & billing

- → *Agree*: supplier main point of contact for consumer; but other avenues should be easily available
- → Innovation in bills is key; but CEER focus on bill design also needed to achieve transparency, comparability, market information

• Information:

- → *Agree*: information on offers in a clear & concise manner, otherwise complexity leads to:
- → more questions, complaints, disputes
- → decreased trust & confidence → political push for heavy-handed regulation

• Designing retail markets:

→ Agree: clarity needed; but also follow the logic of the consumer



examples:



Electricity markets in 2011: action needed

Comparison with 2009-10 retail electricity study & forthcoming Scoreboard

- Switching: 13% switched supplier/tariff plan for electricity
 → higher than 2010: 11%
- Ease of switching: perception for 2011 equal to 2010 → still below average for all services markets
- Competition: choice in most MS rather restricted
 EU electricity markets not presenting equal offer

© FI, UK, SE & NL: consumers see some choice

⊗ CY, BG, PT, LT: almost no choice





Electricity markets in 2011: action needed

- <u>Billing:</u> 13% EU consumers contacted supplier in 2009-2010 on bill payment issues
- \rightarrow BE, MT, HU, more than 20%
- Trust: In 2011 consumers' trust less than 2010
- → In general trust far below most service markets
- <u>Problems</u>: 13.7% consumers faced problems in electricity (2010 12.2%)
- → average for all services markets 12.5%
- <u>Complaints</u>: 81.1% of consumers experienced problems complained
- → average 77.3% for services markets; & increased vis-à-vis 2010, 79.8%
- **Price**: 2010 & 2011 → only slight differences





Steps to take: do what you have to do

- Electricity & gas companies: 'up your game'
- Member States: implement Third Package in practice, in letter & in spirit
- Regulators: continue efforts for better surveillance & better markets
- Consumers: get more involved
 - → confident attitude needed but also tools e.g. bills, online info, trustworthy independent advice





Information on

Energy and Consumers web – information on Bills (templates, green energy, energy policy: http://ec.europa.eu/consumers/citizen/my_rights/energy_en.htm

Report by the Working Group on Billing:

http://ec.europa.eu/energy/gas_electricity/forum_citizen_energy_en.htm (click on 2nd Citizens' Energy Forum, Reports)

Monitoring markets and the Consumer Markets Scoreboard http://ec.europa.eu/consumers/strategy/facts_en.htm

The retail electricity study

http://ec.europa.eu/consumers/strategy/facts en.htm#Energy

DOLCETA: sustainable consumption and services of general interest www.dolceta.eu

The Europa Diary: consumer education for secondary school students http://ec.europa.eu/consumers/empowerment/cons education en.htm#diary

Carina.tornblom@ec.europa.eu