# E-CONTROL

E

WORKING FOR YOU - WHEREVER YOU NEED ENERGY.

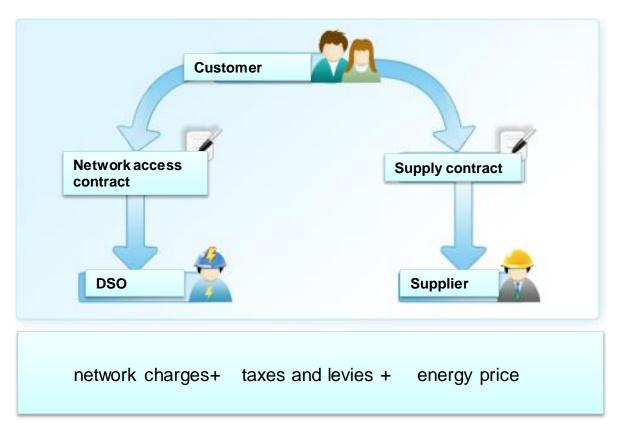




Alternative Dispute Resolution at E-Control – The role of service Quality Gabriele Guggenberger

#### **Market Participants in Austria**

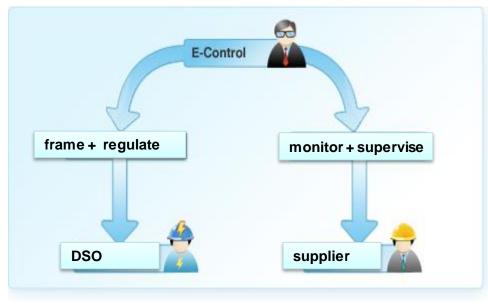




- Open end contracts
- Cent/kWh + basic charge
- 2 weeks term of notice for household customers
- 1 year max binding period

#### **Role of E-Control**

- Regulation of Network charges
- Framework for quality of supply of DSOs
- Approval of general terms and conditions
- Supervision of competition
- Monitoring
- Design of processes e.g. supplier switching process
- Rules for disclosure (energy mix)
- Customer services
- etc...





# E-Control and Consumers: Legal Framework



#### E-Control has to

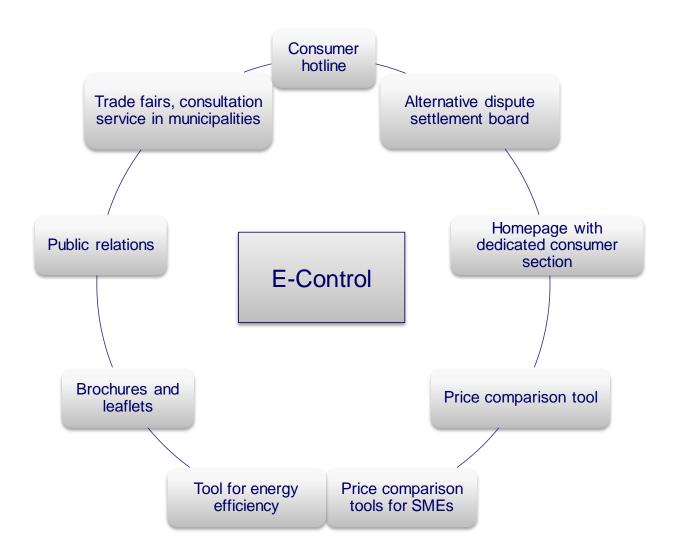
- Ensure that customers profit from <u>efficient functioning of</u> <u>the market</u>
- **<u>Promote</u>** effective functioning of the market
- Help to ensure that <u>consumer protection measures</u> are effective and enforced
- Contribute to a <u>high standard of universal service</u> and protection of vulnerable customers
- Be the single point of contact to provide consumers with all necessary information concerning their rights, means of dispute settlement available on a regulat basis



- Article 3 (12) of Directive 2009/72/EC obliges MS to ensure the provision of a single point of contact to provide customers with all necessary information regarding their overall rights
  - Different organisational arrangements across MSs:
    - NRAs, Consumer organisations, industry organisations may act as single point of contact
  - Different instruments across MSs:
    - energy hotlines, website, consumer protection authority, consumer helpdesk

# Single Point of Contact for all Consumers





7

#### **Customer Services**



- Consumer Hotline
- Alternative Dispute Settlement Board
- Homepage with dedicated consumer section
  - > Most important issues in 3 languages available
- Price calculation tool "Tarifkalkulator"
- Price comparison tools for SMEs
- Tool for energy efficiency
- Brochures and leaflets
- Public relations
- Trade fairs, consultation service in municipalities

#### Alternative Dispute Settlement Austria- overview



- All customers eligible
- Free of charge service for all customers
- About 1.600 complaints/inquiries 2016
- Most disputes can be solved beforehand
- Very often the complaints turn out to be a lack of information
- Outline of what has happened in written form
- Main topics:
  - Problems with the bill
  - Supplier switching problems
  - Questions regarding network access
  - Disconnection, financial difficulties paying the bill





- § 26 E-Control Act (Energy Regulatory Authorities Act)
- Settlement of disputes or complaints between
  - grid operators
  - suppliers
  - end-consumers
  - interest groups
  - other gas and electricity companies



 Article 3 (13) and Annex 1 (f) of Directive 2009/72/EC state that independent mechanism (energy ombudsman, consumer body, etc.) has to be in place to ensure efficient treatment of complaints and out-of-court dispute settlements

#### Austria:

- E-Control as competent body
- every concerned individual (system users, suppliers, network operators, consumers, etc.) can submit a claim to E-Control
- E-Control has to endeavour to reach a mutually agreed solution within six weeks
- electricity undertakings are obliged to participate in the dispute resolution

### **Dispute Settlement Procedure** the role of E-Control



- Disputes between electricity/gas undertakings and market participants
- Billing disputes as regards energy supply and network tariffs
- Integration of Chamber of Labour when consumers are concerned
- Cooperation obligation for undertakings
  - Provision of relevant data
  - Submission of solutions
- Procedure
  - Rules of procedure by E-Control
  - Due date is suspended
  - 6 weeks for an amicable solution
  - Report to ministries

#### Personnel



- Dispute Settlement Unit is part of End-consumer department
- 5 employees
  - one head of unit
  - 2 part-time employees
- Most of employees are with E-Control since its beginning in 2001
- "overview" knowledge in energy liberalisation and experts in the field of end-consumer topics
- Special cases are solved with help form experts from other E-Control departments (economics, tariff, gas and electricity technicians)



- Alternative dispute resolution
- Unbureaucratic, cheap and quick procedure
- Members of the Dispute Settlement Unit are experts in the field of electricity and gas
- Target: Settlement in the interest of all parties (<> verdict by a judge)

**Procedure I** 



- Complaints and inquiries must be received in writing by E-mail, post or fax
- Complaints should include
  - detailed information on account of events, surroundings for complaint
  - copies or attachment of all relevant documents
  - prior to the complaint consumers should have tried to find a solution with the company
- Starting of procedure or clarification of matter based on provided information



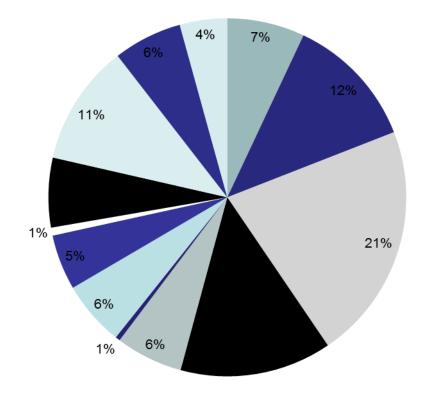
- Procedures are not laid down by law, but E-Control has drawn up unbureaucratic and transparent rules
- E-Control is required to seek a solution within 6 weeks
- Companies are obliged to participate in the proceedings and to provide all information required
- In cases concerning consumers E-Control is obliged to involve the Federal Chamber of Labour



- If parties apply to the Dispute Settlement Unit because of billing problems, the payment date of the invoice is postponed until the end of procedure
- On receipt of the complaint E-Control writes to the companies asking for information and for a solution proposal
- Dispute settlement negotiations if necessary
- Positive end of proceeding: settlement
- Every year Dispute Settlement Unit has to publish a report on the cases dealt with and its experiences

## **Complaint Topics 2016**





#### **Complaint categories 2016**

Enabling and disabling metering point Supplier switching process Billing, consumption increase Disconnection an debt collection ■Metering Tariff comaparisons Energy Tariffs Network Tariffs Taxes and levies Green Energy - feed in tariffs Grid connection Quality of supply (technical and commercial) Others

# **Topics of complaints and inquiries**



- cost of energy bill (grid and energy tariffs), increase of consumption
- service quality
- Energy prices
- switching supplier
- grid connection fee for private customers
- monopoly problems
- disconnection from energy supply and debt collection

#### **Payment Difficulties**



- Dunning procedure, Disconnection
  - Two reminders, grace periods of two weeks
  - Disconnection has to be announced by registered letter
  - Costs for reminders and disconnection regulated
- Supplier of last resort
  - Second chance for customers in debt
  - Standard price
  - Deposit of max. installment for 1 month
- Financial support
  - Exemptions from part of costs of green energy
  - Heating benefits
  - Social system



#### The main pillars of the high-quality supply

- Continuity of supply ("interruption-free")
- Technical quality (voltage, frequency, natural gas components)
- Service quality or customer oriented quality of the performance (response time, billing, information, advisory)





03.03.2017

Energy Quality of Supply in Austria



#### Electricity act 2010 Art. 19 Para. 1 defines:

• ...the regulatory authority shall by ordinance set standards regarding the safety, reliability and quality of the services rendered to system users and other market participants, and define indicators for monitoring compliance with these standards.

#### Electricity Quality Ordinance sets up:

- Standards for DSOs regarding security, continuity and quality of the services rendered to system users:
- operational security and reliability, including the duration and frequency of supply interruptions
- deadlines for the establishment of system connections, for repairs and for the announcement of interruptions of supply;
- deadlines for reacting to queries relating to the provision of system services including complaint handling;
- the voltage quality indicators to be complied with.
- The system operators shall submit the indicators defined in the ordinance to the regulatory authority each year and publish them.

## Legal framework Gas



#### Natural Gas Act 2011 Art. 30 Para. 1 defines:

 ...the regulatory authority shall set standards by ordinance regarding safety, reliability and quality of the services rendered to system users and other market participants and defining indicators for monitoring compliance with these standards.

#### Gas Quality Ordinance sets up:

- Standards for DSOs regarding security, continuity and quality of the services rendered to system users:
  - operational security and reliability, including the duration and frequency of supply interruptions
  - deadlines for the establishment of system connections, for repairs and for the announcement of supply interruptions
  - deadlines for reacting to applications for the provision of system services
  - complaint handling
- The system operators shall submit the indicators defined in the ordinance to the regulatory authority each year and publish them.

### CQ: legal framework



Natural Gas Act 2011 Art. 30 Para. 1 / Electricity Act 2010, Art. 19 Para. 1 defines that:

...the regulatory authority shall set standards by ordinance...

Ordinance on Gas / Electricity System Service Quality sets up:

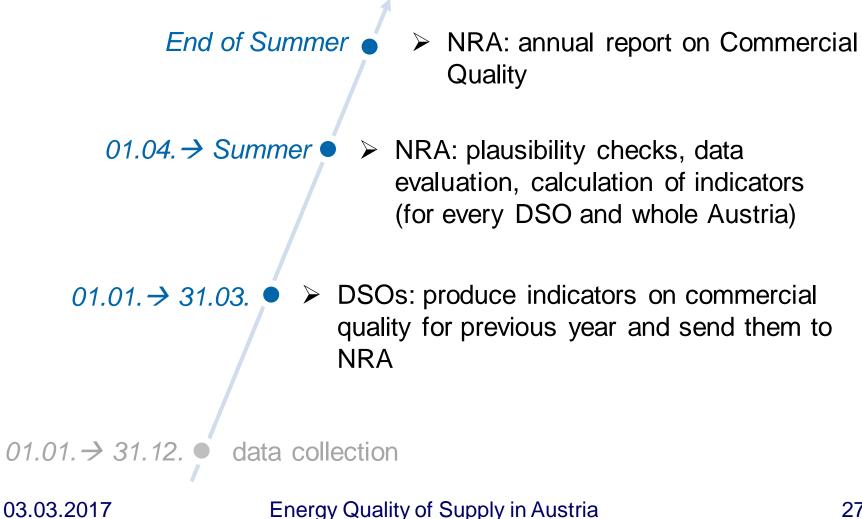
- System operators are deemed **compliant** with the standards defined [...] if they comply with each individual standard in at least **95%** of the cases.
- The standards for DSOs regarding
  - System admission
  - System access
  - Billing for system service
  - Disabling and re-enabling system access
  - Meter reading
  - Appointments
  - Customer information and complaint handling
  - · Security and reliability of system operation
- That the system operators shall submit the indicators defined in the ordinance to the regulatory authority each year and publish them.



Natural Gas Act 2011 Art. 159 Para. 2 / Electricity Act 2010 Art. 99 Para. 2 defines that:

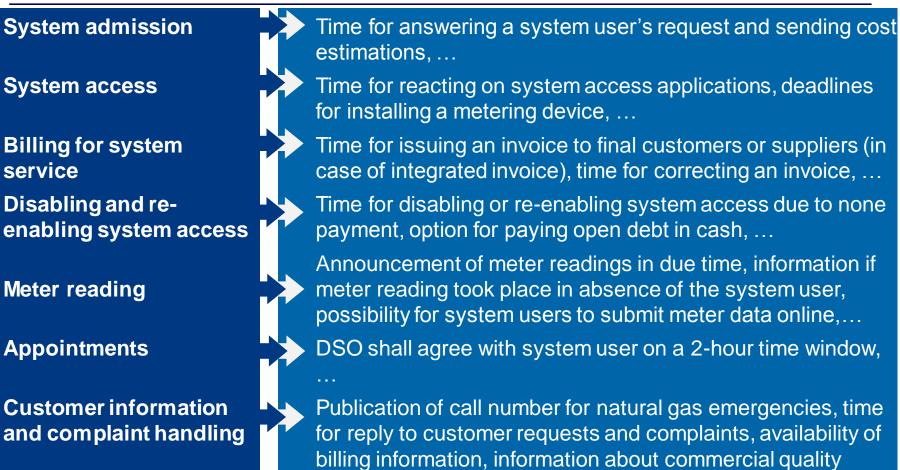
 Unless an act constitutes a criminal offence which is subject to the jurisdiction of a court, [...], whosoever [...] fails to comply with any stipulation set by an ordinance of the regulatory authority issued pursuant to [...] shall be deemed to have committed an administrative offence and shall be fined up to 75,000 EUR.







#### CQ data gathered



certificate issued by an auditing, control or certification

indicators, ....

body,...

Security and reliability of system operation

28

# The customer's view on (the supplier's) service quality in Austria has been changing.....



.....for 15 years of liberalisation energy tariff most important criteria for supplier switching

- But now service quality is getting more and more important
  - Time and correctness of billing
  - Customer Information
  - Complaint handling





# E-CONTROL

E

WORKING FOR YOU - WHEREVER YOU NEED ENERGY.