

CEER

Council of European
Energy Regulators

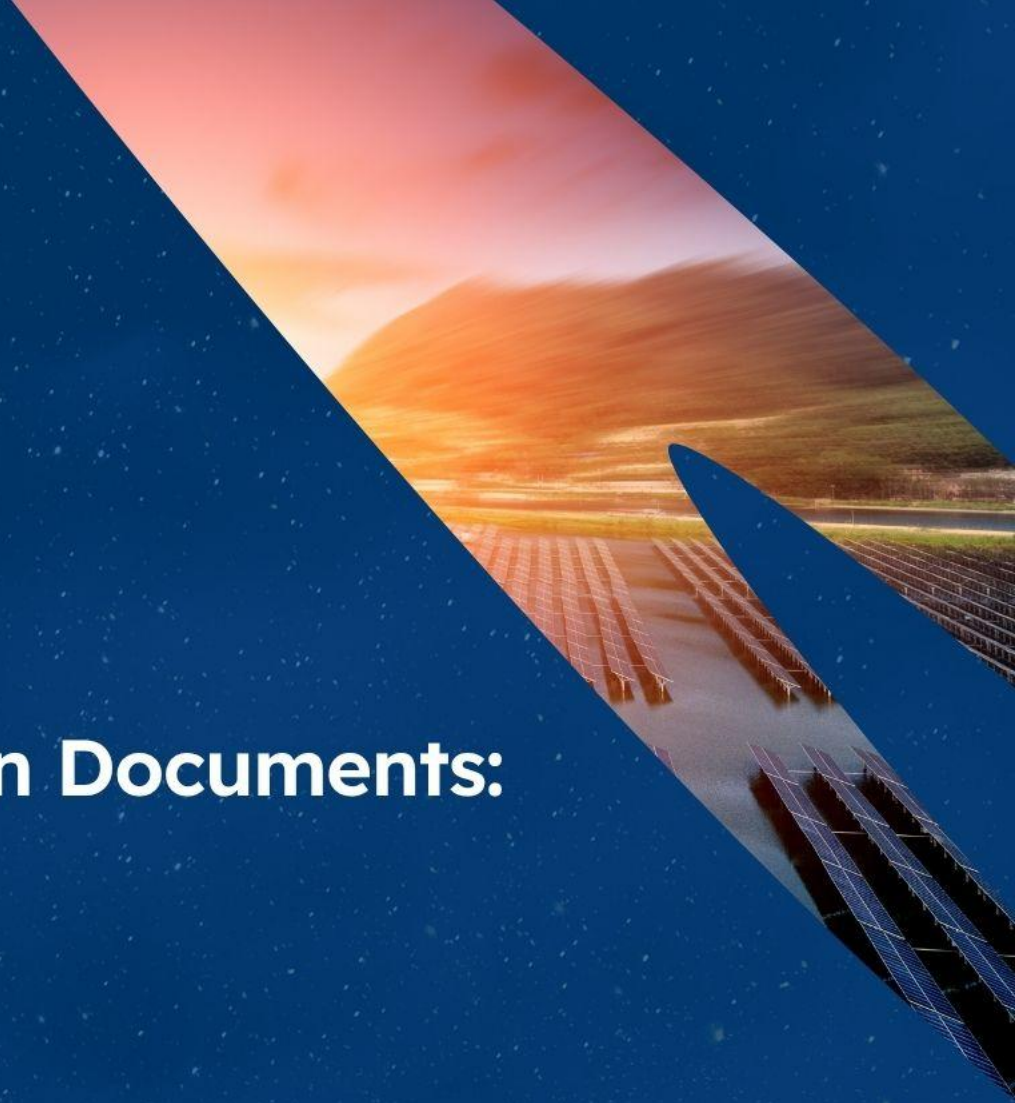


WEBINAR

Webinar on CEER Public Consultation Documents: **CEER Strategy 2026-2029** and **CEER 2026 Work Programme**

4 July 2025 • 13:00—14:30 CEST

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Introduction - Raphael Hanoteaux, Deputy Secretary General, CEER

I. Presentation of the CEER Strategy 2026-2029 | Dr Annegret Groebel, President, CEER

- Q&A and Stakeholder reactions

II. Presentation of the CEER 2026 Work Programme | Alexander Linov, Representing Secretary General, CEER

- Q&A and Stakeholder reactions

Closing Remarks - Raphael Hanoteaux, Deputy Secretary General, CEER

- **Stakeholder input is essential to ensure CEER's work reflects sector priorities and delivers lasting value.**
- **Objective:**
 - Presentation of CEER's **proposed strategic priorities** for the coming 4 years
 - Outline of **planned deliverables and activities** for 2026
- **Engagement Opportunity**
 - Stakeholders can:
 - Learn about the **context, objectives, and content** of both documents
 - **Share feedback** during the public consultation
- **Consultation Period: 27 June – 22 August 2025**

CEER Strategy 2026-2029

“Ensuring regulatory stability and citizen engagement amidst change to reach the decarbonisation goals efficiently”

Dr Annegret Groebel, President, CEER

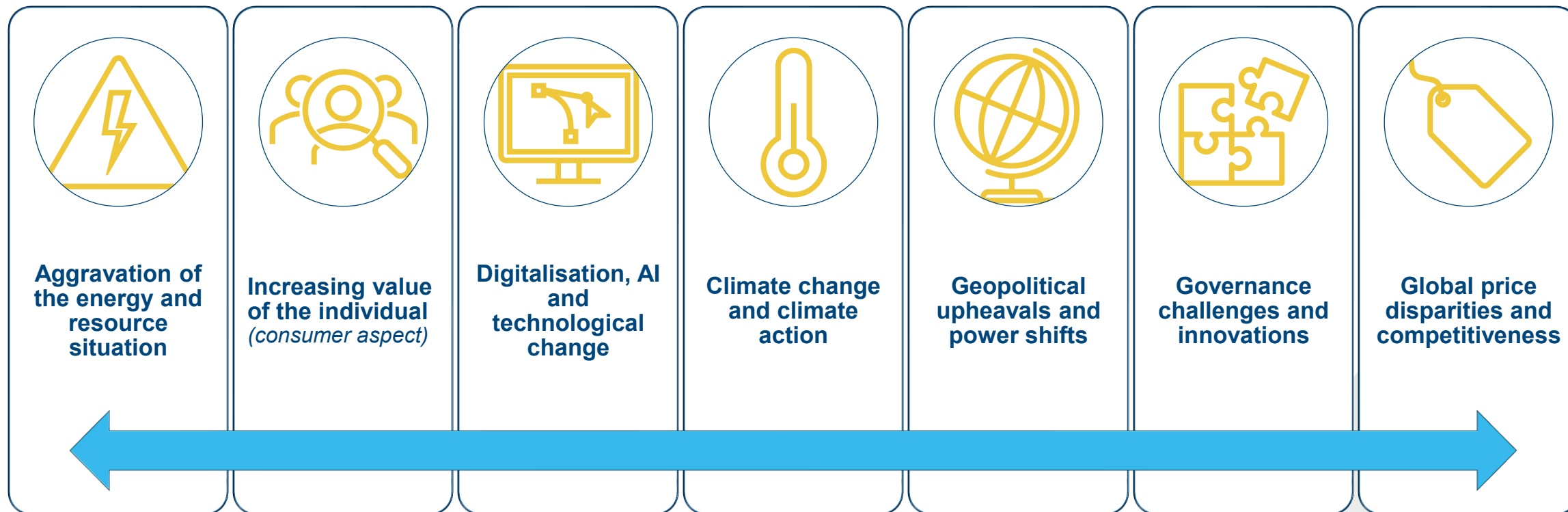
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Introduction

- Geopolitical, economic and technological shifts – accelerated decarbonisation, affordability concerns, digital transformation and increasing complexity in market governance
- Regulatory independence, collaboration between NRAs
- Electricity Market Design and Gas Decarbonisation Packages
- Consumer-centric energy system: Fostering consumer engagement in well-functioning markets and integrated energy system
- Promote the energy transition and achieving an efficient and decarbonised energy system
- System security, grid investments, allocation of costs fairly between all market participants
- Competitiveness, sustainability, SoS, stability, affordability, strengthening resilience, interconnected energy landscape

Megatrends



Building on 2022-2025 Strategy



Efficient investments in decarbonised infrastructure and consumer benefits



Full implementation of 2024 Frameworks and NRA independence and collaboration



Regulatory stability and citizen engagement amidst change to reach the decarbonisation goals

Cornerstones for regulatory cooperation: CEER's vision and mission

- Opinion leader on EU energy regulation – placing regulatory expertise where it delivers the greatest benefit
- Professionalism, objectivity and trust, as well as collaboration
- Builds on its core values
- Striking the right balance between decarbonisation, affordability and competitiveness
- Regulatory stability and adaptability to cope effectively with changes
- Commitment to ensure that Europe's energy transition is effective, fair and resilient – delivering affordable and sustainable energy for all in a flexible and integrated energy system with well-functioning markets.

Vision



CEER envisions a decarbonised European energy system grounded on robust regulatory and market frameworks that empower and protect energy citizens and ensure efficient investment.

Mission



To ensure competitive and consumer-oriented energy markets, cooperation among national regulators to support the harmonized implementation is key to empower consumers through transparency, engagement and innovation driving the energy transition.

Prerequisites for delivering a resilient and consumer-oriented energy future



Delivering on agreed frameworks

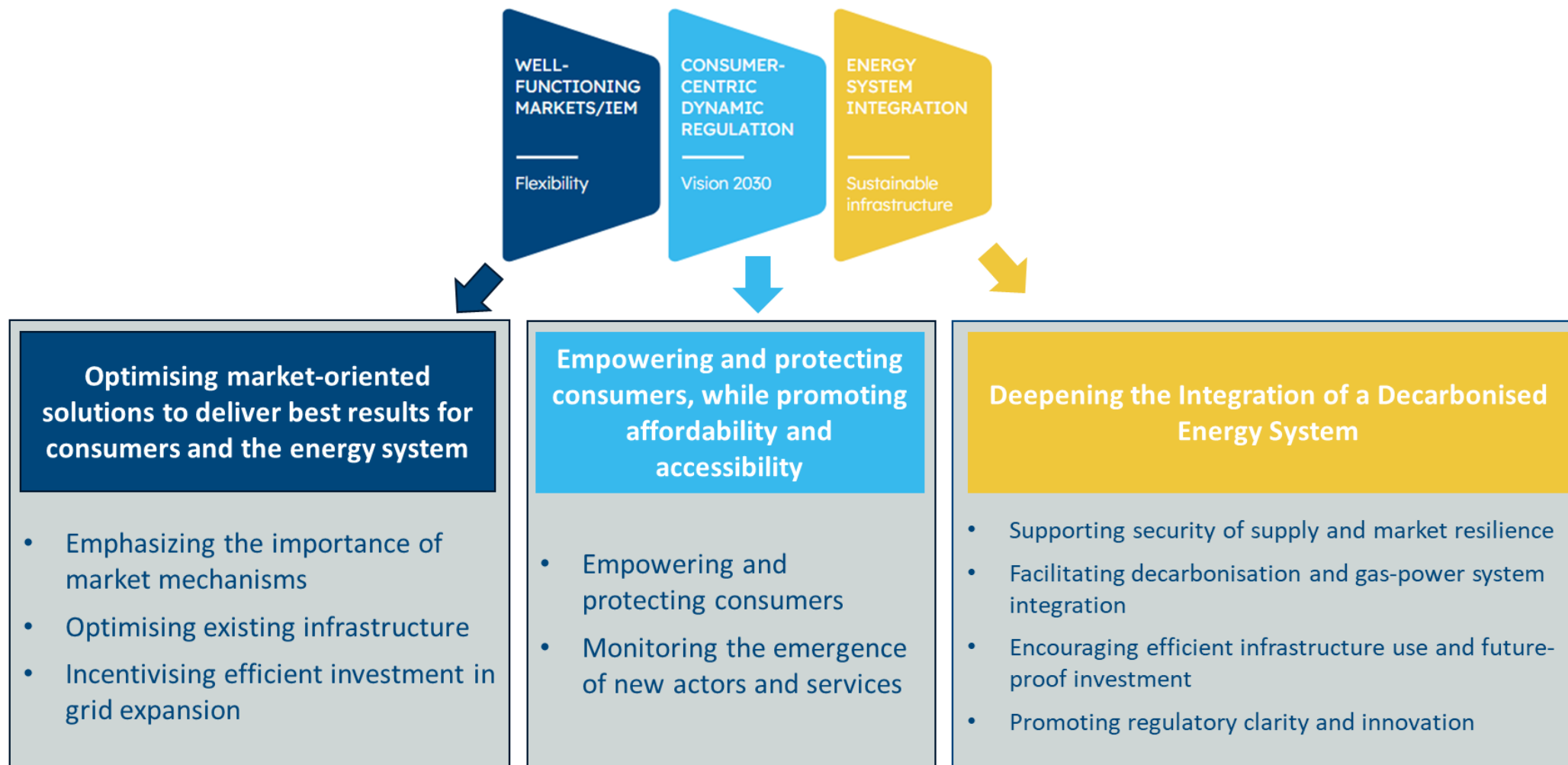
- Prioritising the effective implementation of current frameworks before introducing new legislation
- Promoting future market concepts
- Establishing clear, stable, and predictable regulatory environments



Strengthening NRA independence and enhancing NRA cooperation

- Maintaining regulatory independence as an enabler for solid regulatory decision-making
- Strengthening governance through coordination
- Empowering and supporting NRAs in fulfilling their duties and enabling NRAs to tackle common challenges effectively

CEER's Strategic Priorities



Optimising market-oriented solutions to deliver best results for consumers and the energy system

- Emphasising the importance of market mechanisms
- Optimising existing infrastructure
- Incentivising efficient investment in grid expansion

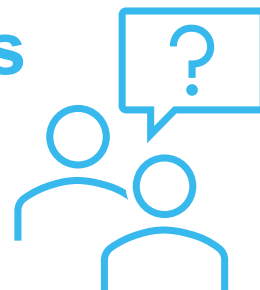
Empowering and protecting consumers, while promoting affordability and accessibility

- Empowering and protecting consumers
- Monitoring the emergence of new actors and services

Deepening the integration of a decarbonised energy system

- Supporting security of supply and market resilience
- Facilitating decarbonisation and gas-power system integration
- Encouraging efficient infrastructure use and future-proof investment
- Promoting regulatory clarity and innovation

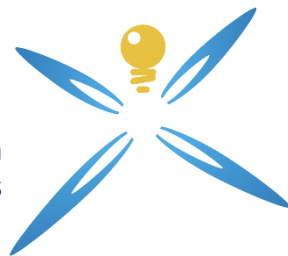
Q&A and Stakeholder Reactions



1. To what extent have we captured the key ongoing and anticipated trends and challenges as part of the changing energy system against the backdrop of geopolitical challenges?
2. To what extent do our proposed strategic priorities protect and empower consumers in light of the identified opportunities and challenges following the energy crisis?
3. Does our strategy reflect new challenges while also continuing the path of the previous strategy?
4. Please indicate if you identify any missing priority on which regulators should focus.

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Fostering energy markets
empowering consumers

CEER 2026 Work Programme

Alexander Linov, Representing Secretary General, **CEER**

4 July 2025

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Optimising market-oriented solutions to deliver best results for consumers and the energy system

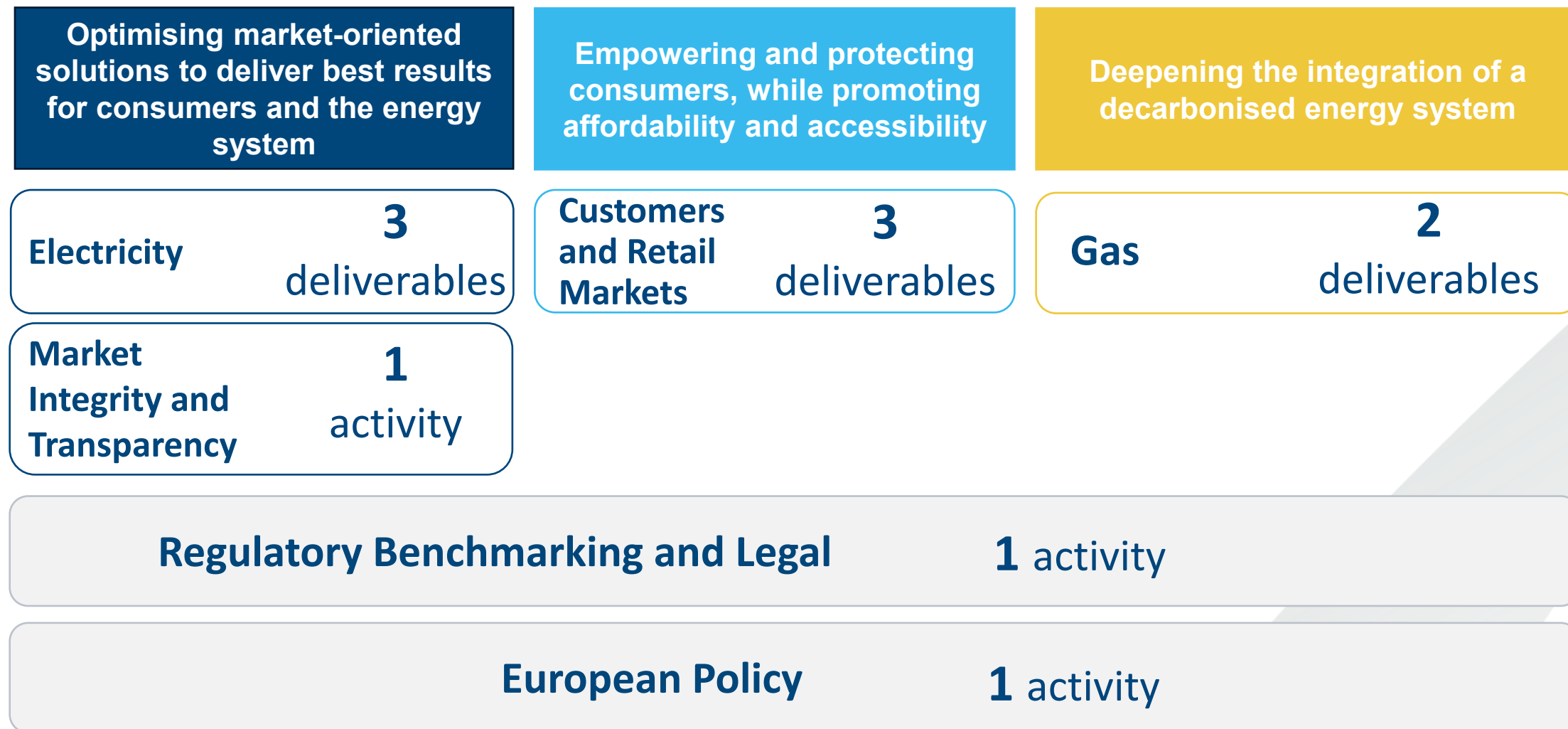
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Empowering and protecting consumers, while promoting affordability and accessibility

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Deepening the integration of a decarbonised energy system

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Optimising market-oriented solutions to deliver best results for consumers and the energy system

Electricity

Biennial RES Status Review of Renewable Support Schemes in Europe (D)

Deliverable	Status review
Description / Output	This biennial CEER Status Review provides a comprehensive overview of renewable energy support schemes across Europe, covering data from 2024-2025. It offers comparable insights into national RES (electricity) support frameworks.
Outcome	The review supports regulators and stakeholders by promoting knowledge exchange and encouraging more market-based RES support schemes, contributing to more effective and credible market frameworks.

Optimising market-oriented solutions to deliver best results for consumers and the energy system

Electricity

CEER status review on NRA support to the Grids of the Future (D)

Deliverable	Status review
Description / Output	This report reviews how NRAs are addressing the European Commission's guidance on anticipatory investments in electricity networks. Based on a dedicated questionnaire, it maps national approaches and regulatory responses across Europe.
Outcome	The deliverable supports efficient infrastructure use and future-proof investment by facilitating knowledge exchange and highlighting how regulatory frameworks are evolving to enable anticipatory grid development.

Optimising market-oriented solutions to deliver best results for consumers and the energy system

Electricity & Gas

Regulatory Frameworks Report of European Energy Networks 2026 (D) (recurring deliverable)

Deliverable	Status review
Description / Output	This annual report provides a general overview of the 2026 regulatory regimes for electricity and gas networks (TSOs and DSOs) across CEER Member countries, as part of CEER's ongoing series of status reviews.
Outcome	The deliverable promotes transparency and supports CEER's strategic priority of optimising market-oriented solutions by showing how national regulatory frameworks incentivise efficiency, investment, and infrastructure use in an increasingly decentralised energy system.

Optimising market-oriented solutions to deliver best results for consumers and the energy system

Market Integrity and Transparency

Financial Regulation and the links to REMIT (A)

Activity	Public Consultation/ Conclusion Paper
Description / Output	REMIT II expands its scope to include wholesale energy products that are also financial instruments, strengthening links with financial regulation. It also reinforces coordination between energy and financial regulators. CEER will continue monitoring financial regulation developments and support NRAs in sharing experiences on such cooperation.
Outcome	By promoting regulatory clarity and avoiding duplication of responsibilities, this work enhances the credibility and transparency of wholesale energy markets and supports CEER's strategic focus on effective market mechanisms.

Empowering and protecting consumers, while promoting affordability and accessibility

Customers and Retail Markets

ACER-CEER Energy Retail Markets and Consumer Protection Report (D) (recurring deliverable)

Deliverable	Report
Description / Output	The annual ACER-CEER Market Monitoring Report provides a comprehensive analysis of developments in Europe's wholesale and retail electricity and gas markets. It focuses on consumer protection and empowerment, drawing on CEER national indicators and surveys.
Outcome	This key reference report for EU policymakers supports CEER's strategic priority of empowering and protecting consumers by monitoring retail trends, affordability, and the emergence of new services - helping ensure consumers can confidently engage in the energy transition.

Empowering and protecting consumers, while promoting affordability and accessibility

Customers and Retail Markets

Follow-up and sharing of good practice regarding implementation and monitoring of article 18a on supplier risk management (D)

Deliverable	Document
Description / Output	This deliverable follows up on CEER's 2024 report by monitoring how Member States implement Article 18a of Directive (EU) 2024/1711. It will gather and share insights on how NRAs ensure suppliers apply appropriate hedging strategies to manage wholesale market risks.
Outcome	By promoting effective prudential oversight, this work helps protect consumers from price volatility while supporting liquidity and efficiency in short-term electricity markets.

Empowering and protecting consumers, while promoting affordability and accessibility

Customers and Retail Markets

Concept title: **Aggregation and Demand Response (D)**

Deliverable	Report
Description / Output	This public report will analyse current challenges and best practices in aggregation and demand response, focusing on market dynamics, consumer protection, and technical integration. It will provide a regulatory overview to support informed decision-making.
Outcome	The deliverable will help NRAs and stakeholders improve consumer engagement and participation in demand-side flexibility, supporting CEER's strategic priority of empowering and protecting consumers while promoting accessible, responsive energy markets.

Deepening the integration of a decarbonised energy system

Gas

CEER templates for the market demand assessments on renewable and low-carbon gases to be carried out by LNG terminal operators and natural gas storage system operators (D)

Deliverable	Report/ Guidelines of good practice
Description/ Output	CEER will develop two dedicated templates (one for LNG terminal operators and one for gas storage system operators) to support their reporting obligations under Article 9 of Regulation (EU) 2024/1789. These templates will guide the structured assessment of market demand and investment potential in renewable and low-carbon gases.
Outcome	The templates will facilitate transparent and consistent reporting, enabling regulators to better evaluate infrastructure needs. This contributes to future-proof investment, supports security of supply, and enhances integration of renewable and low-carbon gases into the energy system.

Deepening the integration of a decarbonised energy system

Gas

Decarbonization Package: a status review of national implementation (D)

Deliverable	Status review
Description / Output	CEER will monitor the national implementation of the Decarbonisation Package, with a focus on renewable and low-carbon gas provisions. This includes gathering and assessing national measures to identify barriers and good practices that impact the adoption of clean gases.
Outcome	This work supports regulatory clarity and future-proof investment by informing national and EU-level policy discussions. It contributes to decarbonisation and gas–power system integration by highlighting pathways to scale up renewable and low-carbon gases effectively.

Optimising market-oriented solutions to deliver best results for consumers and the energy system

Empowering and protecting consumers, while promoting affordability and accessibility

Deepening the integration of a decarbonised energy system

Regulatory Benchmarking & Legal

Follow up work on NRA independence in a multi-sectoral environment (A)

Activity	Workshop
Description/ Output	CEER will host a follow-up workshop on NRA independence in a multi-sectoral environment, building on its 2025 event. The discussion will explore how NRAs are evolving structurally and functionally to manage increasing responsibilities, including emerging areas such as security of supply, energy efficiency, and sector coupling.
Outcome	This cross-cutting activity supports all three CEER strategic priorities by strengthening the ability of NRAs to maintain independence and deliver effectively amid rapid change. It promotes regulatory clarity, adaptability, and organisational resilience across the evolving energy landscape.

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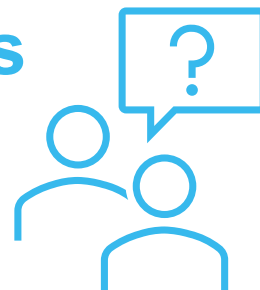
Deepening the integration of a decarbonised energy system

European Policy

Policy work on EU developments (A)

Activity	Activity
Description / Output	CEER will monitor EU-level developments, particularly related to the Grids Package and other key legislative files. A user-friendly compilation of CEER's agreed policy positions will be developed to support transparency and stakeholder engagement.
Outcome	This deliverable strengthens CEER's advocacy and reinforces its ability to respond to evolving EU policy. By ensuring a clear understanding of the legislative context, it supports the effective delivery of CEER's strategic priorities across all areas.

Q&A and Stakeholder Reactions



1. CEER proposes that the 2026 Work Programme should focus on the mentioned 3 strategic regulatory priorities from the CEER Strategy 2026-2029. Do you support how these priorities flow into the draft 2026 Work Programme?
2. Within each priority area, do you think the 2026 Work Programme focuses on the right deliverables or should some be deleted or added? [Please note that not every aspect in each of the 3 strategic regulatory priorities would be addressed in a single year's work programme.]
3. On the individual work items do you have any specific comments?
 - Please indicate the deliverables you consider as “very important”, “important” or “not important”.
 - For the deliverables with consultations, hearings, workshops etc. do you intend to actively participate?

- **2 Public Consultations open until 22 August 2025:**
 - [CEER Strategy 2026–2029 - Questionnaire](#)
 - [CEER 2026 Work Programme - Questionnaire](#)
- **Stakeholder input is essential to ensure CEER's work reflects sector priorities and delivers lasting value.**
- **How to Get Involved:**
 - Review the consultation documents
 - Submit your feedback by 22 August

Thank you



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