



PUBLIC CONSULTATION DOCUMENT

CEER 2026 Work Programme

Work Programme Drafting Committee

27-06-2025

Information page

Abstract

CEER is looking for feedback on the proposed items of its 2026 Work Programme. The development of CEER's annual work programme is guided overall by the CEER Strategy "Ensuring regulatory stability and citizen engagement amidst change to reach the decarbonisation goals efficiently" for the period 2026-2029.

Target audience

Energy suppliers, traders, electricity and gas customers, electricity and gas industry, consumer representative groups, network operators, Member States, academics and all other interested parties.

How to respond to this consultation

Deadline: 22 August 2025

This public consultation is carried out through a dedicated [online questionnaire](#) on the CEER's website. No login is required.

If you have any queries relating to this consultation paper or the online consultation, please contact:

CEER Secretariat

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Email: brussels@ceer.eu

All responses, except confidential material, will be published on the website www.ceer.eu

Treatment of confidential responses

In the interest of transparency, CEER:

- i. will list the names of all respondents or, alternatively, publish the number (but not the names) of fully confidential responses received;
- ii. asks that any respondent requesting confidentiality submit confidential responses by marking them as "confidential" in the online questionnaire. CEER will publish all responses that are not marked confidential.

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1 Introduction

Each year, CEER prepares a work programme which seeks to meet the challenges posed by energy market developments. It is important that CEER identifies topics which enhance regulation with the aim of improving the operation of energy markets to the benefit of consumers. Our 2026 Work Programme is shaped by the new CEER Strategy 2026-2029 “Ensuring regulatory stability and citizen engagement amidst change to reach the decarbonisation goals efficiently” (the Strategy).

This new strategic cycle builds on the solid foundations of CEER’s previous strategy while responding to key emerging trends - including digitalisation, the growth of decentralised energy sources, ongoing geopolitical shifts, and increasing pressures on affordability and system resilience.

In line with CEER’s mission to deliver independent, evidence-based regulatory solutions, the 2026 Work Programme is structured around three strategic priorities:

- optimising market-oriented solutions to deliver best results for consumers and the energy system
- empowering and protecting consumers, while promoting affordability and accessibility; and
- deepening integration of a decarbonised energy system.

These pillars reflect the continued relevance of system integration, consumer-centric regulation and well-functioning markets, while placing renewed emphasis on regulatory stability, innovation, and inclusive engagement.

Based on the Strategy, CEER’s 2026 Work Programme will prioritise activities that contribute to implementing the three strategic priorities and achieving CEER’s broader strategic objectives. Each deliverable or activity should therefore aim to support outcomes that advance these goals. The following chapters describe the elements of the Strategy in more detail.

Alongside CEER’s strategy driven work, a significant part of our annual activities are the monitoring and benchmarking efforts in collaboration with other partner organisations such as the EU Agency for the Cooperation of Energy Regulators (ACER) or the Energy Community Regulatory Board. CEER also engages in international work, as well as other events and initiatives. The recurring work for 2026 is explained in more detail under heading 3.4.

The public consultation strategy document is available [here](#).

2 Public consultation and further process

Regulators, working through CEER, focus on a number of key areas which are important for advancing energy markets and improving their effective operation to the benefit of consumers.

CEER sees stakeholder consultation as important both in setting our priorities for the year ahead and for the subsequent development of our work in 2026. All interested parties are therefore invited to participate in this consultation and **submit comments by 22 August 2025**.

Stakeholders are invited to participate in the public consultation via a dedicated online questionnaire, available on the public consultation page of the CEER website. Please note that only responses submitted through the online questionnaire will be taken into consideration. No registration or password is required to access the questionnaire.

To support stakeholder engagement, CEER will also host a public webinar on 4 July 2025 to present the draft 2026 Work Programme and answer questions.

3 CEER's priorities in 2026

Like other organisations, CEER must prioritise its work to ensure that limited resources are used where they can bring the greatest benefit. The CEER Strategy for 2026-2029 provides the overarching framework for our activities during this period. It guides the annual Work Programmes by addressing the evolving needs of Europe's energy system, society, and economy. The three strategic priorities reflect CEER's continued commitment to a resilient, consumer-oriented, and decarbonised energy system:

Optimising market-oriented solutions to deliver best results for consumers and the energy system

This priority focuses on enhancing competitive, well-functioning energy markets through efficient price signals, better use of existing infrastructure, and regulatory incentives that support timely and cost-effective investment in system expansion and flexibility.

Empowering and protecting consumers, while promoting affordability and accessibility

CEER works to ensure that consumers are informed, protected, and able to participate meaningfully in the energy transition. This includes safeguarding vulnerable consumers, promoting transparent pricing, and monitoring new actors and services in evolving retail markets.

Deepening the integration of a decarbonised energy system

This priority supports the efficient integration of renewable and low-carbon gases, the coordination of electricity and gas networks, and the alignment of infrastructure planning with long-term decarbonisation objectives, while maintaining security of supply and promoting regulatory clarity across sectors.

3.1 Optimising market-oriented solutions to deliver best results for consumers and the energy system

Functioning, competitive energy markets are the cornerstone of a secure, efficient, and decarbonised energy system. They play a critical role in ensuring that Europe's climate and energy objectives are met in a socially balanced and economically sound manner. CEER's focus under this strategic priority is to strengthen the credibility and effectiveness of market frameworks, ensuring that they provide the right signals for investment, flexibility, and innovation - particularly in an increasingly decentralised and complex energy landscape.

CEER's work in 2026-2029 will concentrate on the following key areas:

- Emphasising the importance of market mechanisms
- Optimising existing infrastructure
- Incentivising efficient investment in grid expansion

The following deliverables are planned under this strategic priority for 2026:

- **CEER status review on NRA support to the Grids of the Future**

This report assesses how NRAs are enabling anticipatory investments in electricity networks in line with the European Commission's guidance. It contributes to encouraging efficient infrastructure use and supporting market resilience by fostering knowledge exchange and identifying how regulatory frameworks are adapting to evolving grid needs.

- **Biennial RES Status Review of Renewable Support Schemes in Europe**

This deliverable forms the latest update to the regular biennial CEER Status Review of Renewable Energy Support Schemes in Europe. Covering data for 2024 and 2025, it collects comparable information on renewable energy sources (RES) support across Europe. These status reviews are important CEER publications, widely used by stakeholders to understand the latest status of national support schemes for RES (electricity), and provide a valuable resource for regulators to learn from other national experiences. By providing these reviews on a regular basis, CEER supports the evolution towards more market-based solutions for RES, in line with efforts to strengthen the credibility and effectiveness of market frameworks.

- **Financial Regulation and the links to REMIT**

This activity reinforces CEER's role in supporting market-based oversight by strengthening the interface between REMIT and evolving financial regulations. It ensures that national regulatory authorities (NRAs) can respond coherently to new regulatory developments, contributing to the credibility and transparency of wholesale markets. It directly supports the subpoint on emphasising market mechanisms by promoting regulatory clarity and avoiding duplication of oversight responsibilities.

- **Regulatory Frameworks Report of European Energy Networks 2026** (recurring deliverable)

This annual report provides an overview of the 2026 regulatory regimes for electricity and gas networks across CEER Member countries. It supports CEER's strategic priority of optimising market-oriented solutions by promoting transparency and highlighting how national frameworks incentivise efficiency, investment, and better use of existing infrastructure in a more decentralised energy system.

3.2 Empowering and protecting consumers, while promoting affordability and accessibility

Consumers are central to the energy transition and must be empowered to engage with evolving markets in an informed, confident, and secure way. CEER's work under this priority focuses on ensuring that consumers, including the most vulnerable, are protected, supported, and able to benefit from new opportunities, such as energy sharing, self-consumption, and demand-side flexibility, while maintaining a strong focus on affordability and accessibility.

CEER's work in 2026-2029 will concentrate on the following key areas:

- Empowering and protecting consumers
- Monitoring the emergence of new actors and services

The following deliverables are planned under this strategic priority for 2026:

- **Aggregation and Demand Response** (concept title)

The deliverable will provide an overview of current challenges and regulatory practices across Europe, focusing on market dynamics, consumer engagement, and technical integration. By identifying barriers and showcasing best practices, the report will support NRAs and stakeholders in enhancing consumer participation and protection. This work aligns with CEER's strategic priority of empowering and protecting consumers by promoting informed engagement, accessibility, and the effective integration of demand-side flexibility into energy markets.

- **Follow-up and sharing of good practice regarding implementation and monitoring of Article 18a on supplier risk management**

The deliverable will monitor the national implementation of Article 18a of Directive (EU) 2024/1711, which requires suppliers to apply appropriate hedging strategies to safeguard contract viability. Building on CEER's 2024 report, this follow-up will share regulatory experiences and approaches to prudential oversight. The deliverable aims to ensure that consumers are shielded from wholesale market volatility while maintaining efficient and liquid energy markets.

- **ACER-CEER Market Monitoring Report 2026** (recurring deliverable)

The joint ACER-CEER Market Monitoring Report provides a comprehensive analysis of developments in Europe's wholesale and retail electricity and gas markets, with a strong focus on consumer empowerment. As a key reference for EU policymakers, the report underpins CEER's strategic priority of empowering and protecting consumers, by monitoring retail market trends, affordability, and the emergence of new services, ensuring that all consumers can actively and confidently engage in the energy transition.

3.3 Deepening the integration of a decarbonised energy system.

The shift to a decarbonised energy system requires more coordinated, flexible, and forward-looking regulation. As natural gas demand declines and low-carbon gases such as biomethane and hydrogen become increasingly integrated into the energy mix, new infrastructure, market design, and governance challenges arise. CEER's work under this priority focuses on supporting system integration, ensuring security of supply, and promoting innovation across interconnected sectors including gas, electricity, transport, and waste.

CEER's work in 2026-2029 will concentrate on the following key areas:

- Supporting security of supply and market resilience
- Facilitating decarbonisation and gas-power system integration
- Encouraging efficient infrastructure use and future-proof investment
- Promoting regulatory clarity and innovation

The following deliverables are planned under this strategic priority for 2026:

- **Templates for market demand assessments on renewable and low-carbon gases**

CEER will develop templates for LNG terminal operators (LSOs) and natural gas storage system operators (SSOs) to support consistent and transparent assessments of market demand for renewable and low-carbon gases, in line with Regulation (EU) 2024/1789. This activity supports security of supply, future-proof investment, and gas-power system integration by improving the quality and comparability of infrastructure planning.

- **Decarbonization Package: a status review of national implementation**

This deliverable monitors how Member States are implementing the new legislative framework for renewable and low-carbon gases. It supports regulatory clarity and facilitates decarbonisation by identifying good practices and barriers that may hinder the scale-up of clean gases, thereby informing both national and European policy debates.

3.4 Significant and recurring work

Some of our work is recurring precisely because of high public interest and appreciation by our member NRAs. Customers are at the very core of CEER's Strategy and always a primary focus. In line with this commitment, CEER will organise its annual Customer Conference, as well as CEER's annual Conference in 2026.

CEER will continue its international relations with regulators across Europe and the world.

- CEER will continue working on the [EU4Energy project](#), which brings regulatory expertise and capacity building to the Eastern Partnership countries;
- CEER will continue to develop dialogue and exchange best regulatory practices with non-EU regulators and associations of also non-EU energy regulators, to broaden the views.

CEER has consistently undertaken work on several important areas and hopes to continue this valuable work in 2026, building stronger ties with other European regulatory bodies in disciplines related to energy regulation, including financial regulation, competition authorities and telecommunications regulation.

Amongst others, a number of significant recurring reports and activities are to be prepared and organised during 2026:

- CEER will cooperate with ACER to deliver a comprehensive monitoring report on the development of Europe's wholesale and retail markets in electricity and natural gas. Monitoring consumer empowerment and retail markets developments are core tasks of regulatory authorities across Europe and of ACER, and CEER contributes particularly in these areas. This joint **ACER-CEER Market Monitoring Report** is a key reference for the European Commission, EU agencies and other policymakers and will continue to be an important part of CEER and ACER's work in 2026.
- CEER will deliver an annual **report on the regulatory frameworks of European energy networks**, surveying implemented regulatory regimes.
- CEER will **follow up on its work regarding NRA independence in a multi-sectoral environment**, continuing discussions from the successful 2025 workshop. This structured event will gather a wide range of stakeholders - including, but not limited to, the ECRB, OECD, and BEREC - to investigate how NRAs are evolving as organisations while maintaining independence amid rapidly changing responsibilities. This significant cross-cutting deliverable underpins all three CEER strategic priorities by enabling NRAs to deliver on their core functions with clarity, adaptability, and resilience.
- CEER will **continue monitoring EU institutional developments and advocating for sound regulatory approaches**, with a particular focus on the Grids Package and other relevant energy files. The deliverable will include regular updates in Working Group meetings and a user-friendly compilation of CEER's policy positions. By strengthening understanding of the evolving EU framework, this work enables CEER to steer its advocacy activities and support the delivery of its strategic objectives across all priority areas.

4 Questions for consultation

The purpose of this public consultation is to increase transparency and to provide energy regulators with valuable feedback from parties interested in shaping regulators' priorities.

The present document will be open for public consultation **until 22 August 2025**.

We would, in particular, be interested in views on the following **questions for public consultation**:

- CEER proposes that the 2026 Work Programme should focus on the above-mentioned 3 strategic regulatory priorities from the CEER Strategy 2026-2029. Do you support how these priorities flow into the draft 2026 Work Programme?
- Within each priority area, do you think the Work Programme focuses on the right deliverables or should some be deleted or added? [Please note that not every aspect in each of the 3 strategic regulatory priorities would be addressed in a single year's work programme.]
- On the individual work items (listed in the consultation paper) do you have any specific comments?
 - Please indicate the deliverables you consider as "very important", "important" or "not important".
 - For the deliverables with consultations, hearings, workshops etc. do you intend to actively participate?

Stakeholders are invited to participate in the public consultation via a dedicated [online questionnaire](#) on the CEER website.

5 DRAFT CEER WORK ITEMS FOR 2026

| No. | Sector | Title | Description/output | Outcome | Strategic Priority | Expected start time | Expected end time |
|-----|------------------------------|---|--|---|--|---------------------|-------------------|
| 1 | Customers and Retail Markets | Concept Title: Aggregation and Demand Response | This document will analyse key challenges and best practices related to aggregation and demand response, focusing on market dynamics, regulatory barriers, consumer engagement, and technical integration. It will serve as a practical reference for stakeholders, including NRAs, aiming to support the effective development and implementation of aggregation and demand response across Europe. | The report will help NRAs and other stakeholders identify and address barriers to consumer empowerment and protection, while promoting the efficient use of flexibility in energy markets. It aims to strengthen consumer participation and ensure that aggregation and demand response contribute to a more accessible, inclusive, and responsive energy system. | Empowering and protecting consumers, while promoting affordability and accessibility | 2026 | 2026 |
| 2 | Customers and Retail Markets | Follow-up and sharing of good practice regarding implementation and monitoring of Article 18a on supplier risk management | This deliverable will follow up on CEER's 2024 report on prudential regulation and examine how Article 18a of Directive (EU) 2024/1711 is being implemented across Member States. It will collect and share experiences on how NRAs or designated authorities monitor suppliers' hedging strategies to ensure effective risk management while preserving market signals. | The work will provide NRAs and stakeholders with practical insights into national implementation approaches, supporting a more coherent and effective application of prudential regulation. This contributes to strengthening market stability, supplier resilience, and consumer protection across the EU. | Empowering and protecting consumers, while promoting affordability and accessibility | 2026 | 2026 |
| 3 | Customers and Retail Markets | ACER-CEER Energy Retail Markets and Consumer Protection | CEER, in cooperation with ACER, will deliver the annual Market Monitoring Report (MMR) to the European Parliament, providing a comprehensive overview of retail market | This deliverable supports CEER's strategic goal of empowering and protecting consumers by providing | Empowering and protecting consumers, while | Q1 2026 | Q4 2026 |

| No. | Sector | Title | Description/output | Outcome | Strategic Priority | Expected start time | Expected end time |
|-----|-----------------------------------|---|--|---|--|---------------------|-------------------|
| | | Market Monitoring Report | developments across Europe. The report focuses on consumer empowerment and protection, tracking national implementation of EU legislation. It covers topics such as pricing, price regulation, market structures, energy poverty, and active energy consumption. The analysis is based primarily on CEER's national indicators and surveys, and includes recommendations to address barriers to completing the Internal Energy Market (IEM). | insight into how European energy markets are functioning from the consumer perspective. It contributes to greater transparency, accountability, and evidence-based policymaking, while also helping identify areas for further improvement in retail market design and consumer experience. | promoting affordability and accessibility | | |
| 4 | Market Integrity and Transparency | Financial Regulation and the links to REMIT | Wholesale energy markets are governed by REMIT, a dedicated regulatory framework addressing market abuse and transparency. With the adoption of REMIT II, the link between REMIT and financial regulation has been strengthened, extending its scope to cover wholesale energy products that are also classified as financial instruments. REMIT II reinforces the need for cooperation between energy and financial regulators to ensure sound market oversight. This deliverable provides a structure for CEER to continue monitoring developments in financial regulation and to support national regulatory authorities (NRAs) in their cooperation with financial counterparts. It also allows CEER to respond, where necessary, to public consultations or policy proposals - for instance, through position papers or official communications - particularly if further public action is required to defend the role of energy regulators. CEER | This activity ensures CEER and its members are well-positioned to safeguard the role of energy regulators within evolving regulatory frameworks. It supports coordinated engagement with financial regulators, promotes knowledge sharing, and helps ensure consistent implementation of REMIT II. By doing so, CEER contributes to balanced and effective oversight, avoids unnecessary centralisation, and remains ready to respond swiftly if further action is needed to uphold regulatory clarity and cooperation. | Optimising market-oriented solutions to deliver best results for consumers and the energy system | Q1 2026 | Q4 2026 |

| No. | Sector | Title | Description/output | Outcome | Strategic Priority | Expected start time | Expected end time |
|-----|--------|---|--|--|---|---------------------|-------------------|
| | | | has previously expressed its views in consultations by ESMA and DG FISMA, advocating for a balanced approach that respects the experience of energy regulators, avoids regulatory duplication and burdens, and promotes coordinated supervision. | | | | |
| 5 | Gas | CEER templates for the market demand assessments on renewable and low-carbon gases to be carried out by LNG terminal operators and natural gas storage system operators | To support the implementation of Article 9 of Regulation (EU) 2024/1789, CEER will develop two dedicated templates—one for LNG terminal operators (LSOs) and one for natural gas storage system operators (SSOs)—to guide the preparation of their mandatory biennial reports. These reports assess market demand and potential new investments in renewable and low-carbon gases, including hydrogen and its derivatives. Developed in cooperation with LSOs, SSOs, and relevant CEER expert groups, the templates will provide a clear structure and outline the type of information to be reported. | The two templates will serve as practical instruments to support consistent and transparent reporting, thereby enhancing the quality and comparability of market demand assessments. This, in turn, will facilitate regulatory oversight and contribute to a more effective evaluation of infrastructure needs and investment opportunities in renewable and low-carbon gases across Europe. | Deepening the integration of a decarbonised energy system | Q1 2026 | Q4 2026 |
| 6 | Gas | Decarbonization Package: a status review of national implementation | CEER will monitor the implementation of the Gas Decarbonisation Package, with a specific focus on provisions related to renewable and low-carbon gases. This activity will involve gathering and assessing national measures to identify how Member States are transposing and applying the relevant rules. Particular attention will be given to detecting regulatory or structural barriers that may impede the scale-up of renewable and low-carbon gases, including hydrogen and biomethane. | This activity will provide a clearer understanding of the state of implementation across jurisdictions and support the identification of best practices and gaps. The findings will inform CEER's future work, contribute to improved regulatory coherence, and support efforts to enable the efficient and widespread integration of renewable and low-carbon | Deepening the integration of a decarbonised energy system | Q1 2026 | Q4 2026 |

| No. | Sector | Title | Description/output | Outcome | Strategic Priority | Expected start time | Expected end time |
|-----|-------------------|---|--|--|--|---------------------|-------------------|
| | | | | gases into Europe's energy system. | | | |
| 7 | Gas & Electricity | Regulatory Frameworks Report of European Energy Networks 2026 | This annual report provides a comprehensive overview of the regulatory frameworks applied in 2026 across CEER member countries, covering both electricity and gas networks. It presents information on the regulatory treatment of transmission and distribution system operators (TSOs and DSOs), including relevant developments in efficiency requirements. As part of CEER's established series of yearly publications, the report aims to offer transparency and insight into the evolution of national regulatory regimes. | The report supports knowledge sharing among national regulatory authorities, enhances regulatory comparability across jurisdictions, and serves as a reference for stakeholders seeking to understand the regulatory landscape in Europe. It contributes to improved regulatory practice and supports the development of efficient, transparent, and well-aligned network regulation. | Optimising market-oriented solutions to deliver best results for consumers and the energy system | Q1 2026 | Q4 2026 |
| 8 | Electricity | Biennial RES Status Review of Renewable Support Schemes in Europe | This biennial report will present the latest update to CEER's Status Review of Renewable Energy Support Schemes in Europe, covering data for 2024 and 2025. It will provide a comparative overview of national support schemes for renewable electricity (RES), categorised by technology and support type. The report will be informed by a questionnaire completed by national regulatory authorities (NRAs) and will reflect the most recent policy and regulatory developments across CEER member countries. | The report will offer valuable insights for stakeholders seeking to understand the evolving landscape of RES support schemes in Europe. It will also serve as a useful benchmarking tool for regulators, enabling the exchange of experience and the identification of good practices. By promoting transparency and comparability, the review contributes to CEER's broader goal of supporting the transition to more | Optimising market-oriented solutions to deliver best results for consumers and the energy system | Q3 2026 | Ongoing |

| No. | Sector | Title | Description/output | Outcome | Strategic Priority | Expected start time | Expected end time |
|-----|-----------------------------------|--|--|--|--|---------------------|-------------------|
| | | | | market-based and cost-effective RES support mechanisms. | | | |
| 9 | Electricity | CEER status review on NRA support to the Grids of the Future | This report will review the actions taken by national regulatory authorities (NRAs) in response to the European Commission's guidance on anticipatory investments for developing forward-looking electricity networks. Building on the recommendations outlined in the Commission's document, CEER will prepare a targeted questionnaire for NRAs to collect information on national implementation and practices. The paper will present a concise overview of the status across CEER member countries, highlighting how NRAs are addressing the recommendations. | The report will support regulatory transparency and knowledge exchange by showcasing national approaches to anticipatory investment. It will contribute to CEER's strategic priorities of incentivising efficient grid expansion and promoting future-proof infrastructure planning. By identifying good practices and implementation gaps, the paper will inform ongoing regulatory discussions and support the alignment of national frameworks with forward-looking investment needs. | Optimising market-oriented solutions to deliver best results for consumers and the energy system | Q1 2026 | Q2 2026 |
| 10 | Regulatory Benchmarking and Legal | Follow up work on NRA independence in a multi-sectoral environment | A follow-up workshop to continue the discussion on the CEER report on NRA independence in a multi-sectoral environment. We expect that NRAs' tasks will increase as public and political sentiment swings towards stronger regulation in some areas - tendencies we are already seeing, for example, in the areas of security of supply, energy efficiency, and renewable energy. The development of a true whole system approach will lead to regulation at the margins and at the interfaces of sectors (e.g. | The workshop will explore how NRAs address emerging organisational challenges and adapt their structures in response to evolving responsibilities. At a meta level, this work supports all CEER strategic priorities, as strong and independent NRAs are essential for effective delivery across all areas. The | All | Q1 2026 | 2026 |

| No. | Sector | Title | Description/output | Outcome | Strategic Priority | Expected start time | Expected end time |
|-----|----------------------|--------------------------------|---|--|--------------------|---------------------|-------------------|
| | | | EVs), and innovation and new business models will require regulation to develop quickly. An overview of tasks outside the 'core' regulatory business listed in the Directives will provide insight into such recent developments and could indicate how NRAs are managing to maintain their independence in the face of these rapid changes. | event will convene a broad range of stakeholders - including, but not limited to, the ECRB, OECD, and BEREC - to exchange experiences and support continuous improvement of regulatory independence. | | | |
| 11 | European Policy Unit | Policy work on EU developments | This deliverable aims to enhance understanding of key EU institutional developments - particularly the European Commission's Grids Package and other relevant legislative updates impacting the energy sector. Through regular monitoring and reporting by the EPU Chairs and timely updates at Working Group meetings, CEER will support effective engagement with the EU policymaking process. This work underpins all three of CEER's strategic priorities by ensuring regulators are equipped to respond to evolving EU frameworks and can steer their advocacy activities accordingly. | The output will consist of ongoing ad hoc briefings and written updates presented at Working Group meetings, as well as a user-friendly compilation of CEER's agreed policy positions. This will serve as a clear reference for CEER members and stakeholders, supporting informed advocacy and consistent regulatory messaging across the sector. | All | Ongoing | Ongoing |
| 12 | CEER Secretariat | CEER Annual Conference | Almost every year since 2012, CEER organises this major event, which serves as a forum for industry, policy makers and consumer organisations, to discuss topical EU energy policy issues and trends. | The Annual Conference fosters dialogue between regulators, industry stakeholders, policymakers, and consumer representatives on current EU energy policy developments. It enhances CEER's visibility and impact, supports informed policy debates, and strengthens collaboration across the | All | Q2 2026 | Q2 2026 |

| No. | Sector | Title | Description/output | Outcome | Strategic Priority | Expected start time | Expected end time |
|-----|-----------------------------------|--------------------------|---|---|--------------------|---------------------|-------------------|
| | | | | European energy regulatory community. | | | |
| 13 | CEER Secretariat | CEER Customer Conference | The Customer Conference is CEER's flagship event to engage directly with consumer representatives on the best ways to implement European legislation while empowering and engaging consumers to become fully-fledged market players. CEER's Customer Conference is also an opportunity to inform the public about CEER reports and activities around consumer rights enforcement and retail markets. | The conference strengthens consumer engagement, promotes awareness of regulatory developments, and supports the effective implementation of consumer-focused energy policies. | All | Q2 2026 | Q2 2026 |
| 14 | Work Programme Drafting Committee | Work Programme | Every year CEER develops a Work Programme for the following year, projecting work items according to the established CEER priorities. The development of this work also includes a public consultation in which stakeholders are invited to participate and make suggestions on the initial proposals submitted internally. After analysing their contributions, the working proposals are finalised and published. | The process ensures a transparent, inclusive, and well-prioritised Work Programme aligned with stakeholder input and CEER's strategic objectives. | All | Q1 2026 | Q4 2026 |

6 NEXT STEPS

Following a review of the comments received to this consultation, CEER aims to publish the final 2026 Work Programme in January 2026.

About CEER

The Council of European Energy Regulators (CEER) is the voice of Europe's national energy regulators. CEER's members and observers comprise 39 national energy regulatory authorities (NRAs) from across Europe.

CEER is legally established as a not-for-profit association under Belgian law, with a small Secretariat based in Brussels to assist the organisation.

CEER supports its NRA members/observers in their responsibilities, sharing experience and developing regulatory capacity and best practices. It does so by facilitating expert working group meetings, hosting workshops and events, supporting the development and publication of regulatory papers, and through an in-house Training Academy. Through CEER, European NRAs cooperate and develop common position papers, advice and forward-thinking recommendations to improve the electricity and gas markets for the benefit of consumers and businesses.

In terms of policy, CEER actively promotes an investment friendly, harmonised regulatory environment and the consistent application of existing EU legislation. A key objective of CEER is to facilitate the creation of a single, competitive, efficient and sustainable Internal Energy Market in Europe that works in the consumer interest.

Specifically, CEER deals with a range of energy regulatory issues including wholesale and retail markets; consumer issues; distribution networks; smart grids; flexibility; sustainability; and international cooperation.

More information is available at www.ceer.eu